

# Public Document Pack



- Date and Time**      Friday, 21st October, 2022 at 10.30 am
- Place**                      Ashburton Hall, Elizabeth II Court, The Castle, Winchester
- Enquiries to**              [hampshire.pcp@hants.gov.uk](mailto:hampshire.pcp@hants.gov.uk)

## **FILMING AND BROADCAST NOTIFICATION**

This meeting may be recorded and broadcast live on Hampshire County Council's website and available for repeat viewing, it may also be recorded and filmed by the press and public. Filming or recording is only permitted in the meeting room whilst the meeting is taking place so must stop when the meeting is either adjourned or closed. Filming is not permitted elsewhere in the building at any time. Please see the Filming Protocol available on Hampshire County Council's website.

## **AGENDA**

- 1. APOLOGIES FOR ABSENCE**
- 2. DECLARATIONS OF INTEREST**

To enable Members to declare to the meeting any disclosable pecuniary interest they may have in any matter on the agenda for the meeting, where that interest is not already entered in their appointing authority's register of interests, and any other pecuniary or personal interests in any such matter that Members may wish to consider disclosing.

- 3. MINUTES OF THE PREVIOUS MEETING** (Pages 5 - 18)

To confirm the minutes from the previous meeting.

- 4. POLICE AND CRIME PANEL - PROPOSED APPOINTMENT OF MEMBERS** (Pages 19 - 24)

To consider a report setting out the proposed appointment of two local authority co-opted members of the Hampshire Police and Crime Panel.

**5. QUESTIONS AND DEPUTATIONS**

To receive any questions or deputations in line with Rule 31 and 31A of the Panel's Rules of Procedure.

**6. CHAIRMAN'S ANNOUNCEMENTS**

To hear any announcements the Chairman may have for this meeting.

**7. POLICE AND CRIME PANEL - UPDATE FROM WORKING GROUP**

To receive a verbal update from the most recent meeting of the Panel's Policy and Performance working group.

**8. POLICE AND CRIME COMMISSIONER'S ANNOUNCEMENTS**

To hear any announcements the Commissioner may have for the Panel.

**9. POLICE AND CRIME COMMISSIONER - ANNUAL REPORT 2022**  
(Pages 25 - 70)

To review the Police and Crime Commissioner's draft Annual Report 2022.

**10. POLICE AND CRIME COMMISSIONER - POLICE AND CRIME PLAN PERFORMANCE AND DELIVERY** (Pages 71 - 80)

To receive a quarterly update from the Police and Crime Commissioner detailing performance of and delivery against the Police and Crime Plan.

**11. POLICE AND CRIME PANEL - WORKING GROUP ARRANGEMENTS**  
(Pages 81 - 84)

To consider a report outlining proposed arrangements and membership for a Precept Task and Finish Group to operate under the Hampshire Police and Crime Panel (PCP) and to seek appointment to a vacant position on the Policy and Performance Working Group.

**12. POLICE AND CRIME PANEL - WORK PROGRAMME** (Pages 85 - 94)

To consider a report setting out the proposed future work programme for the Panel.

**ABOUT THIS AGENDA:**

On request, this agenda can be provided in alternative versions (such as large print, Braille or audio) and in alternative languages.

**ABOUT THIS MEETING:**

The press and public are welcome to attend the public sessions of the meeting. If you have any particular requirements, for example if you require wheelchair access, please contact [hampshire.pcp@hants.gov.uk](mailto:hampshire.pcp@hants.gov.uk) for assistance.

Appointed Members of the Police and Crime Panel attending this meeting qualify for travelling expenses in accordance with their Council's 'Member's Allowances Scheme', as set out in the agreed Police and Crime Panel Arrangements.

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**HAMPSHIRE POLICE AND CRIME PANEL**

**Friday, 8th July, 2022 at 10.00 am  
Held in Ashburton Hall, Winchester  
(Hampshire County Council)**

**Councillors:**

Chairman

p Simon Bound  
(Basingstoke & Deane Borough Council)

Vice Chairman

p Dave Stewart  
(Independent Co-opted Member)

p Stuart Bailey  
(Hart District Council)  
p Narinder Bains  
(Havant Borough Council)  
p Joanne Bull  
(Fareham Borough Council)  
p Geoffrey Blunden  
(New Forest District Council)  
p Tonia Craig  
(Eastleigh Borough Council)  
p Jason Fazackarley  
(Portsmouth City Council)  
a Philip Lashbrook  
(Test Valley Borough Council)

p Lesley Meenaghan  
(Hampshire County Council)  
p David McKinney  
(East Hampshire District Council)  
a Martin Pepper  
(Gosport Borough Council)  
p Margot Power  
(Winchester City Council)  
p Matthew Renyard  
(Southampton City Council)  
p Maurice Sheehan  
(Rushmoor Borough Council)  
a Ian Stephens  
(Isle of Wight Council)

**Co-opted Members:**

Independent Members

a Shirley Young

Local Authority

p Tony Jones  
p Vacancy  
p Vacancy

**At the invitation of the Chairman:**

Peter Baulf  
Donna Jones  
Pete Jones

Jason Kenny

*Legal Advisor to the Panel  
Police and Crime Commissioner for Hampshire  
Programmes & Performance Senior Manager, Office of  
the Police and Crime Commissioner  
Chief Executive, Office of the Police and Crime  
Commissioner*

## **BROADCASTING ANNOUNCEMENT**

The Chairman announced that the press and members of the public were permitted to film and broadcast the meeting. Those remaining at the meeting were consenting to being filmed and recorded, and to the possible use of those images and recordings for broadcasting purposes.

### **70. APOLOGIES FOR ABSENCE**

The Monitoring Officer to the Panel welcomed Members to the meeting.

Apologies were received from:

- Cllr Philip Lashbrook, Test Valley Borough Council
- Cllr Martin Pepper, Gosport Borough Council
- Cllr Ian Stephens, Isle of Wight Council
- Shirley Young, Independent Co-opted Member

Members heard that Councillor Ian Ward was in attendance as the deputy member for Isle of Wight (IOW) Council.

### **71. DECLARATIONS OF INTEREST**

Members were able to disclose to the meeting any disclosable pecuniary interest they may have in any matter on the agenda for the meeting, where that interest is not already entered in their appointing authority's register of interests, and any other pecuniary or non-pecuniary interests in any such matter that Members may wish to disclose.

No declarations were made.

### **72. POLICE AND CRIME PANEL - APPOINTMENTS AND CO-OPTION REPORT**

Members received a report from the Democratic Services Officer to the Panel detailing the membership of the Panel for the 2022/23 municipal year and the proposed appointment of local authority co-opted members, pending final confirmation of the political proportionality for the year.

#### **RESOLVED**

That the Panel noted:

- Its Membership for the 2022/23 municipal year, as laid out in Table 2 of the report.
- Nominations for local authority co-opted members would be sought following confirmation of the Panel's appointed membership for 2022/23, which would enable the Panel to better meet the balanced appointment

objective. The appointments would be considered by the Panel at its next meeting on 21 October 2022.

**73. ELECTION OF CHAIRMAN**

The process of electing a Chair, which was set out in the Panel Arrangements, was explained and it was noted that the appointment would be for a period of one year, until the annual meeting in 2023.

Councillor Margo Power, seconded by Dave Stewart, proposed that Councillor Simon Bound be elected Chairman. No other nominations were received, therefore the proposition was put to the vote and carried.

Councillor Simon Bound took the Chair.

**74. ELECTION OF VICE CHAIRMAN**

Councillor Bound called for nominations for Vice Chairman until the annual meeting in 2023.

Shirley Young was proposed by Councillor Margo Power and seconded by Councillor Matt Renyard. Dave Stewart was proposed by Councillor Dave McKinney and seconded by Councillor Tonia Craig.

Both nominations were put to the vote, with Dave Stewart elected as Vice Chairman, by nine votes to four, with one abstention.

**75. MINUTES OF THE PREVIOUS MEETING**

The Minutes from the 25 April 2022 meeting were confirmed as a correct record and signed by the Chair.

**76. QUESTIONS AND DEPUTATIONS**

The Panel received two public questions in advance of the meeting from Mr Arun Glendinning, as noted within the appendix to the minutes.

The Chairman invited the Commissioner to comment on the questions raised, through which it was noted the Independent Office for Police Conduct (IOPC) had only published data for one quarter. The Commissioner provided an update to the meeting on the most recent complaints investigation statistics.

Members heard that when the new complaint regulations came into force, in February 2020, Hampshire Constabulary moved to a new recording system, which reported data directly to the IOPC. Data recorded on the previous system was no longer accessible and therefore could not be shared with the IOPC, as was the case for many other police forces in the UK. The Commissioner explained that data was reported by the IOPC on a retrospective basis, and data reported since September 2021, which would feature any future statistics from the IOPC.

As a result of the questions raised by Mr Glendinning, the Commissioner confirmed she would be writing to the IOPC, as it was considered important for public transparency and scrutiny that this data be published on a regular basis, and committed to publish any future performance data from the IOPC.

Mr Glendinning was invited to raise a further supplementary question, to which the Commissioner explained that the Constabulary regularly reported themselves to the IOPC, where it was appropriate to do so.

Following questions, the Panel received three deputations. Mr Arun Glendinning and Ms Teresa Skelton spoke on the topic of the Police and Crime Panel Annual Complaints Report and Mr John Morse spoke on the topic of Police and Crime Panel Sub-Committee and Working Group Arrangements.

## **77. CHAIRMAN ANNOUNCEMENTS**

The Chairman welcomed those Members who had recently joined the Panel and offered his thanks to Councillors Dave Ashmore, John Beavis MBE, Andrew Joy and Sarah Vaughan along with former Councillors Trevor Cartwright MBE and Ken Muschamp, who served on the Panel during the previous municipal year.

The Chairman confirmed that he had written to the Commissioner, following the Panel's meeting in April, highlighting the Panel's concerns and expectations regarding information shared by the Commissioner with the Panel. The Chairman noted and thanked the Commissioner for her response and attendance at a recent meeting of the Plan Working Group.

## **78. POLICE AND CRIME COMMISSIONER'S ANNOUNCEMENTS**

In reply to the Chairman's announcements the Commissioner confirmed her intention to provide written information to the Panel in advance of meetings, whenever possible, to support the Panel's scrutiny of the information presented. The Commissioner confirmed details of savings realised through the restructure and relocation of the Office of the Police and Crime Commissioner (OPCC) and how this would be reinvested in operational policing delivery would be brought to a future meeting.

The Commissioner thanked the Chairman and other Members of the Panel who had recently attended the PCC's awards event. The Commissioner extended an invitation to Panel Members to visit Custody and Hampshire Constabulary's Contact Centre, once refurbishments were completed.

At both a local and national level, the Commissioner continued to raise awareness of Violence against Women and Girls (VAWG) and the night-time economy risks. The Commissioner noted a recent national statement she had issued, along with the Deputy Major of London, regarding the treatment of rape victims as suspects and the national rape review. Members heard that Hampshire was one of the first areas in the country to offer vulnerable victims, including those of rape and serious sexual assault, the opportunity to give evidence via video for a subsequent court case under Section 28 of the Youth

Justice and Criminal Evidence Act 1999. Members heard that such evidence would be captured as closely as possible to the time of the offence and it was further noted that officers on the IOW were the first nationally to make a charge under the new non-fatal strangulation offence under the Domestic Abuse Act.

The Commissioner noted that the highest ethical standards were expected by residents from their police force. Nationally, the Commissioner recognised that a significant amount of focus was needed to improve the public's trust and confidence in policing and how police were being held to account. It was requested that a future item be added to the Panel's work programme to consider how the Commissioner was holding the Chief Constable to account for ensuring Hampshire Constabulary were meeting requirements and national legislation regarding equality and diversity.

Members heard the annual grants round, with funding issued in April, had seen over £1,000,000 of funding issued pan-Hampshire and IOW to support crime prevention.

The Commissioner further noted the Modern Day Slavery exhibition, which had been travelling around Hampshire and the IOW, and the launch of Operation Foundation, focussed on pursuing offenders of domestic abuse. Operation Sceptre continued to crackdown on knife crime across both counties and the Country Watch team had set up barn meetings across rural communities to enhance engagement with residents.

The Commissioner's request to have the name of Hampshire Constabulary formally changed to include the Isle of Wight had been formally laid down before parliament on 6 June and, at the time of the meeting, was being debated in the House of Lords.

Hampshire Constabulary, along with other surrounding forces, had made strong representation to the Home Office regarding the £5,000 payment being offered by the Metropolitan Police to officers who transferred to the force, with particular concern regarding the potential impact on detective resource.

## 79. **POLICE AND CRIME COMMISSIONER - OFFICE ARRANGEMENTS**

Members received a presentation from the Commissioner, outlining recent changes to her office arrangements.

The Commissioner noted the information contained within the presentation had been shared with the Plan Working Group in advance of the meeting, and thanked Members of the working group for their feedback.

Members heard that:

- Through the restructure, the Commissioner had sought to drive best value for public money, deliver efficiencies and improving effectiveness.
- The Commissioner felt confident that the office now had the appropriate staffing to fulfil their statutory duties and deliver the objectives outlined within the Police and Crime Plan.

- As a result of the restructure and relocation of the office it was anticipated that savings of £704,000 per annum would be achieved, which would be reinvested into meeting demand for operational policing.
- Redundancy costs had totalled £558,000, with an anticipated payback period of 14 months.
- Six previous senior leadership posts had been reduced to three, with each new senior manager leading a specific business area. The Commissioner further explained that Hampshire County Council's Policy and Rewards Team had reviewed all new role profiles to ensure that they would offer appropriate value for money.

In response to Members questions it was heard that:

- The new structure went live from 1 June 2022, although the office were awaiting the arrival of three new members of staff to complete the new structure. The Commissioner expressed that she had been extremely pleased with high quality of new individuals who had joined and that they had already demonstrated effectiveness in delivery.
- The new Head of Communications was producing a new Communications strategy which would consider how to engage with all residents, including those without access to the internet/social media. The Commissioner expressed that she would be happy to share this with the Panel when available.
- Inflationary pressures were being closely monitored. Whilst inflationary pressures had been built into the budget, rising oil costs could exceed the amount budgeted for, particularly given the amount of fuel needed by the Constabulary's fleet. It was heard that neighbourhood teams had started to roll out electric vehicles and there was a focus upon making the Constabulary as green as possible through the utilisation of push bikes, walking foot patrols and renewable energy where appropriate. The Commissioner further explained that roads policing couldn't use electric vehicles, at present, as they needed to be active on the roads all day and were unable to stop to recharge. Due to the weight of vehicles it was also impractical for armed response to use electric vehicles.
- An allowance for 3.5% pay raise in policing salaries had been built into the budget, which Members heard was the highest level allowed for by PCCs nationally within their budgets. The actual amount to be awarded was unknown, but it was hoped that the Home Office may provide a strong indication before the summer recess.
- The Commissioner committed to bringing a report on inflationary pressures to the appropriate working group of the Panel in the autumn.

**RESOLVED:**

That the update on the Commissioner's office arrangements is noted.

**80. POLICE AND CRIME COMMISSIONER - POLICE AND CRIME PLAN PERFORMANCE AND DELIVERY**

The Commissioner invited the Business Programmes and Projects Manager to give an update on delivery of the Police and Crime Plan and the structure of the

Police and Crime Plan Implementation Plan. Members heard that every pledge within the Plan had been coded, with project owners assigned to each. Delivery would be monitored and dates of meetings of the Panel had aligned to the Implementation Plan, to allow appropriate and timely updates to the Panel. Further discussed was how the plan linked to and supported the Commissioner's oversight and scrutiny of the performance of Hampshire Constabulary.

The Commissioner expressed her commitment to being open and communicative, to deliver the Plan and to seek to increase public confidence in policing.

Members of the Panel noted concern over the lack of information presented by the Commissioner to the Panel in advance of meetings, which they felt reduced the Panel's ability to scrutinise the Commissioner's delivery effectively in public and to have constructive conversations during meetings. Members also suggested that responses to questions raised through its meetings be shared in advance of the next meeting. The Commissioner addressed these concerns by noting that she was happy to be guided by the Panel regarding the information to be presented to the Panel and its working groups.

The Commissioner explained that each of the projects/objectives within the Police and Crime Panel would have specific funding assigned to them. Members suggested baseline data for, and regular updates on the status of each project, be shared with the Panel in terms of delivery and budget, spend and savings to enable the Panel to effectively scrutinise and support the Commissioner in delivery of the Plan.

It was suggested that an easy to read version of the Police and Crime Implementation Plan could sit alongside the Police and Crime Plan to enable the Panel and members of the public to view and track delivery. In response, the Commissioner explained that consideration would be given to this suggestion through the development of the annual report and how this information could be displayed on the Commissioner's website.

In response to a question regarding how the Commissioner and her office captured qualitative feedback, to evaluate the effectiveness of delivery and how safe residents felt as a result, it was heard that Hampshire Constabulary undertook public confidence testing which was reported to the Home Office and the Commissioner would consider how this could be published on the OPCC website.

In reply to further questions raised by the Panel it was heard that:

- The Home Office had set the requirement for all new Police Officers joining policing from March 2022 to complete the Policing Education Qualifications Framework (PEQF). Forces who were struggling to meet their uplift requirement had been offered some flexibility, and it was noted that Test Valley Constabulary had recently offered a hybrid approach to aid recruitment. The Commissioner was confident that any flexibility around the degree requirement by other forces would present little risk to police recruitment plans, noting that Hampshire Constabulary was a net

beneficiary of officers transferring from other forces, as they were considered an attractive employer.

- The content of the front page of Hampshire Constabulary's website was led by the Home Office, to ensure consistency nationwide. It was recognised that police front desks enhanced visibility and provided an opportunity for face to face reporting for those who did not wish to do so online or by telephone, although such methods remained the most efficient way for the majority of residents to contact the Constabulary.
- Significant work was being undertaken nationally to increase the confidence of victims in circumstances where domestic abuse was perpetrated by a police officer or staff member. Members heard the Commissioner had made a personal statement in support of enhanced approaches, as national lead for VAWG.
- Youth Engagement was another area of significant work. The Commissioner noted that Hampshire Constabulary was working closely with Hampshire County Council, as a lack of diversionary projects had resulted in increased requirement for police intervention. Mental health in young people was also of key concern with trauma informed practice being embedded to help to tackle adverse childhood experiences.
- There would be 600 more police officers by March 2023 than in January 2020. Members heard that this would be an increase to Hampshire Constabulary's establishment figures, with any officers leaving as a result of attrition during the period replaced in addition to the 600 new officers. Members further heard that the two-year probationary period had concluded for the first recruits through the uplift programme, meaning draw on resource to support training and probation was reducing. In response to questions regarding a perceived lack in visibility of police, the Commissioner highlighted that the complexity of crime meant not all new officers would be in visible policing roles. It was further explained the increase would need to be circa 1000 additional officer for the levels of visibility residents would like to see, therefore the Commissioner continued to focus on making as much funding as possible available for operational policing resource.

#### **RESOLVED:**

That the update on the performance and delivery of the Police and Crime Plan was noted.

#### **81. POLICE AND CRIME COMMISSIONER - ESTATES STRATEGY**

Members received a report from the Head of Estates at the OPCC outlining an update on the delivery of the Commissioner's Estates Strategy.

The Commissioner highlighted to Members that:

- Issues identified in relation to the estates and facilities management had been fully rectified.
- The 600 additional officers would require growth in the estate. To meet demand, the sale of two police stations had been stopped, with the Commissioner clear that assets which may be required in the immediate future should not be disposed of.



In response to Members questions it was heard that:

- Southampton Police Station required a significant amount of renovation, with works expected to take up to a year. Availability of custody was key and therefore other custody suites would be used to meet demand during the renovations.
- In reply to a request from the Panel to receive further details of the new strategy, the Commissioner confirmed that the full strategy, which would be produced by the end of December, would be presented at an appropriate meeting of the Panel's working group, with headline information to be relayed to a future meeting of the Panel. The Panel expressed that they were keen to have early visibility of the detail to enable them to support the Commissioner in the successful delivery of the Estates Strategy.
- The Commissioner confirmed that new building was planned in Petersfield, a joint station in Redbridge and a new blue light hub in Cosham. £75,000 of One Public Estate funding had been secured by Isle of Wight Council and the Commissioner was in talks with Ministry of Justice regarding a potential site for a new blue light hub.
- The Commissioner was aware of concerns about accessibility of police front desks via public transport, which was of particular concern to those engaged with probationary services who needed to regularly report to a front desk. Members heard that the Commissioner had engaged with the Fire Service with regards to utilising retained fire stations to provide additional police front desks.
- In order to maintain visibility of the condition of the police estate the Commissioner had agreed a process for feedback from Hampshire Constabulary. Representatives of the OPCC sat on the Estates Board, which was chaired by the OPCC's Head of Estates and Facilities. A regular testing and inspection regime had been agreed and all buildings were considered legally safe.

**RESOLVED:**

That the update on the Estates Strategy was noted.

Councillor Tony Jones left the meeting at this point.

**82. POLICE AND CRIME PANEL - ANNUAL REPORT**

The Chairman introduced the Panel's draft annual report for the 2021/22 municipal year.

**RESOLVED:**

That the Panel received and agreed the draft annual report.

That, following the meeting and addition of a foreword from the Chairman, the final report be published.

**83. POLICE AND CRIME PANEL - ANNUAL COMPLAINTS REPORT**

Members received a report from the Democratic Services Officer to the Panel detailing the activities of the Complaints Sub-Committee over the last 12 calendar months.

**RESOLVED:**

That the annual complaints report was noted.

**84. POLICE AND CRIME PANEL - FINANCIAL MONITORING LEADING TO THE 2023/24 GRANT BUDGET AGREEMENT**

Members received a report from the Finance Officer to the Panel which monitored the budget for 2021/22, in advance of agreeing the proposed budget for 2023/24.

**RESOLVED:**

That the Panel:

- Noted the final financial position for 2021/22.
- Noted the current performance against the budget for this financial year.
- Agreed the revised budget for 2022/23.
- Agreed the proposed budget for the panel for 2023/24, subject to confirmation of the Government grant for 2023/24.

**85. POLICE AND CRIME PANEL - SUB-COMMITTEE AND WORKING GROUP ARRANGEMENTS**

Members received a report from the Democratic Services Officer to the Panel outlining proposed arrangements and membership for a Policy and Performance Working Group and Complaints Sub-Committee to operate under the Panel.

The Democratic Services Officer explained that following feedback from Members of the Panel and the OPCC, it was proposed that the previous Plan Working Group, Finance Working Group and Equality and Diversity Working Group be combined into one new Policy and Performance Working Group. It was heard that this would create efficiencies and prevent crossover of activity which had existed under the previous three working groups.

Following notification from the OPCC, regarding updated dialogue being used by the Home Office, a proposed change of wording to paragraph 4 (page 76 of the report) was noted by the Democratic Services Officer as follows:

To scrutinise the budget and how it reflects the priorities of the Police and Crime Plan. Key activities may include reviewing and receiving update against the Medium-Term Financial Strategy and in-year financial performance and scrutinising the financial impact of any significant projects or activity.

A vote was undertaken on the proposed update to the wording, which was agreed.

Members were invited to express an interest in membership of the Working Group and Sub-Committee. Nominations were noted as follows:

Complaints Sub-Committee:

- Dave Stewart – Chairman
- Councillor Stewart Bailey
- Councillor Joanne Bull
- Councillor Tony Jones
- Councillor Lesley Meenaghan

Policy and Performance Working Group:

- Councillor Narinder Bains
- Councillor Geoff Blunden
- Councillor Simon Bound
- Councillor Dave McKinney
- Councillor Matthew Renyard
- Councillor Margot Power
- Vacancy

**RESOLVED:**

- That the Panel agree the continuation of the Complaints Sub-Committee and the introduction of a Policy and Performance Working Group for the 2022/23 municipal year, in accordance with the Terms of Reference set out in appendix one and appendix two of the report.
- That the Panel agree the membership of the Complaints Sub-Committee and Policy and Performance Working Group for the 2022/23 municipal year, as noted in the minutes.
- That Terms of Reference for a Task and Finish Group, to review and pre-scrutinise the Commissioner's proposed precept annually, be considered at the next meeting of the Panel in October.

**86. POLICE AND CRIME PANEL - WORK PROGRAMME**

Members received a report from the Democratic Services Officer to the Panel setting out the proposed work programme for the Panel for the 2022/23 municipal year.

**RESOLVED:**

That the work programme was agreed.

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Chairman, 21 October 2022

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## HAMPSHIRE POLICE AND CRIME PANEL – 8 JULY 2022

### PUBLIC QUESTIONS SUBMITTED IN ACCORDANCE WITH RULE 31A OF THE RULES OF PROCEDURE

1. The latest IOPC bulletin shows that the PCC is dealing with Complaint appeal/reviews in half the time (21 days vs 42 days) than comparable Forces. This potentially indicates that the quality of these PCC reviews may be less than that of comparable Forces if only half of the average time is being spent on them. I am asking the Panel to use their powers under rule 20 to request that the PCC provide an answer as to what the root cause of this exceptionally quick review time is and provide reassurance that all Laws and guidelines are, and have always been fully adhered to.
2. The Elected Local Policing Bodies (Amendment) Order 2021: guidance for police and crime commissioners requires that PCCs must publish the most recent IOPC quarterly complaints data for their force and the IOPC annual statistics report, alongside a narrative setting out how the PCC is holding the chief officer to account, and the PCC's assessment of their own performance in carrying out their other complaints handling functions. Although a generic narrative has been published, there is no reference to the performance data contained in the IOPC complaints bulletin thereby not fulfilling the statutory obligation, or indeed the purpose as set out in the Order. E.g. I would expect to see commentary on how the PCC is holding the chief officer to account when the latest bulletin shows that Hampshire Constabulary have not conducted a single investigation of the 1536 complaint allegations made against them in 2020/2021. I am asking the Panel to use their powers under rule 20 to request that the PCC fulfils her statutory obligations under this Order and provides the required narrative on the IOPC quarterly complaints data for this area.

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## HAMPSHIRE POLICE AND CRIME PANEL

### Report

|                     |  |
|---------------------|--|
| <b>Date:</b>        | 21 October 2022                          |
| <b>Title:</b>       | Appointments and Co-option Report        |
| <b>Report From:</b> | Democratic Services Officer to the Panel |

**Tel:** 0370 779 6176

**Email:** [hampshire.pcp@hants.gov.uk](mailto:hampshire.pcp@hants.gov.uk)

### Purpose of this Report

1. The purpose of this report is to outline the co-option of two additional local authority members to the PCP, to enable the Panel to better meet the balanced appointment objective, as noted by the Panel at its meeting on 8 July 2022.

### Recommendation(s)

2. That the Panel notes its Membership for the 2022/23 municipal year, as laid out in Table 2 of this report.
3. That Councillor John Gledhill and Councillor Sarah Vaughan are appointed to the Hampshire Police and Crime Panel, as a Local Authority Co-opted Members representing the Conservative Group.
4. That (subject to the appointment proposed above) the Panel notes the Panel Membership is, at the current time, politically proportionate for the purpose of the balanced appointment objective as outlined within Table 3.

### Panel Proportionality

3. The PCP Arrangements set out that the Panel must secure that (as far as reasonably practicable) the "balanced appointment objective" is met. This is the objective that local authority members of the Panel (when taken together) represent all parts of the police area as well as the political make-up of the local authorities in the police area (when taken together); and have the skills, knowledge and experience necessary for the Panel to discharge its functions effectively.
4. The PCP is currently made up of 15 representatives from each of the local authorities in the Hampshire Police area. This includes the unitary authorities of Portsmouth, Southampton and the Isle of Wight, 11 Hampshire Borough

and District councils and Hampshire County Council. To better meet the balanced appointment objective, three additional local authority members have been co-opted to the PCP following agreement from the Home Secretary. Two non-political members of the Panel are also appointed to add to the collective spread of experience and knowledge.

5. As reported to the previous meeting, in order to meet the balanced appointment objective, the political balance of the PCP for the 2022/23 should, as far as is reasonably practical, be:

|   | Conservative | Liberal Democrat | Labour | Sub Total | Green | Alliance Group (IOW) | Community Campaign Hart | Independent and other | Vacancies | Total number of seats |
|---|--------------|------------------|--------|-----------|-------|----------------------|-------------------------|-----------------------|-----------|-----------------------|
| Proportionality %                               | 54.85%       | 25.91%           | 9.39%  | 90.15%    | 0.30% | 2.58%                | 1.52%                   | 5.45%                 | 0.00%     | 100.00%               |
| Therefore of the 15 seats (to 2 decimal points) | 8.23         | 3.89             | 1.41   | 13.52     | 0.05  | 0.39                 | 0.23                    | 0.82                  | 0.00      | 15                    |
| Rounded up/down                                 | 8            | 4                | 2      | 14        | 0     | 0                    | 0                       | 1                     | 0         | 1                     |
| Therefore of the 18 seats (to 2 decimal points) | 9.87         | 4.66             | 1.69   | 16.23     | 0.05  | 0.46                 | 0.27                    | 0.98                  | 0.00      | 18                    |
| Rounded up/down                                 | 10           | 5                | 2      | 17        | 0     | 0                    | 0                       | 1                     | 0         | 1                     |

Table 1

6. Following notification of appointments, from the County Council and the local district, borough, unitary authorities across the Hampshire Policing Area, the Membership of the PCP for 2022/23 is outlined in Table 2.

| Name                         | Appointing Authority                  | Political Group  |
|------------------------------|---------------------------------------|------------------|
| Councillor Stuart Bailey     | Hart District Council                 | Liberal Democrat |
| Councillor Narinder Bains    | Havant Borough Council                | Conservative     |
| Councillor Geoff Blunden     | New Forest District Council           | Conservative     |
| Councillor Simon Bound       | Basingstoke and Deane Borough Council | Conservative     |
| Councillor Joanne Bull       | Fareham Borough Council               | Conservative     |
| Councillor Tonia Craig       | Eastleigh Borough Council             | Liberal Democrat |
| Councillor Jason Fazackarley | Portsmouth City Council               | Liberal Democrat |
| Councillor Tony Jones        | Local Authority Co-opted Member       | Labour           |
| Councillor Phillip Lashbrook | Test Valley Borough Council           | Conservative     |



|                             |                                |                  |
|-----------------------------|--------------------------------|------------------|
| Councillor David McKinney   | East Hampshire Borough Council | Conservative     |
| Councillor Lesley Meenaghan | Hampshire County Council       | Conservative     |
| Councillor Karen Lucioni    | Isle of Wight Council          | Independent      |
| Councillor Martin Pepper    | Gosport Borough Council        | Liberal Democrat |
| Councillor Margot Power     | Winchester City Council        | Liberal Democrat |
| Councillor Matthew Renyard  | Southampton City Council       | Labour           |
| Councillor Maurice Sheehan  | Rushmoor Borough Council       | Conservative     |
| Dave Stewart                | Independent Co-opted Member    | N/A              |
| Shirley Young               | Independent Co-opted Member    | N/A              |

*Table 2*

### **Co-option of Local authority Members**

7. In accordance with Schedule 6, paragraph 4 of the Police Reform and Social Responsibility Act 2011 (“the Act”), the Hampshire Police and Crime Panel (“the Panel”) may resolve to appoint up to three additional co-opted members in order to meet the balanced appointment objective, subject to authorisation from the Secretary of State.
8. The Panel’s Rules of Procedure state that the Panel may resolve, with the Secretary of State’s agreement, to appoint up to three additional co-opted members, who may be members of the local authorities in the Hampshire police area. Appointments will usually be for a four-year term (and subject to the terms of the Panel Arrangements on continuation in office), coterminous with that of the PCC, in line with Rule 21 paragraph (1). The Panel must, from time to time, decide whether the Panel’s exercise of this power would enable the balanced appointment objective to be, or would contribute to that objective being, met or more effectively met, and if the Panel decides that the exercise of the power would do so, must exercise that power accordingly. At its meeting on 29 June 2012, the Panel resolved to have three additional local authority co-opted Members, to allow it to meet, or more effectively meet the balance appointment objective.

9. A decision of the Panel to co-opt a person who is a member of a local authority in the Hampshire Police area must be a unanimous decision of the Panel and must be notified to the Secretary of State in writing (including the Panel's reasons for deciding that co-opting that person would enable the balanced appointment objective to be, or contribute to the objective being, met or more effectively met).
10. The term of appointment for local authority co-opted members of the Panel runs counter terminus with that of the Police and Crime Commissioner (PCC), subject to annual review to ensure the political proportionality of the PCP is maintained.
11. Conservative group leaders across the Hampshire policing area were written to on 3 August 2022, via their nominated contact, and asked to propose collective nominations for the vacant co-optee position before 9 September 2022. The Panel received notification that Councillor John Gledhill and Councillor Sarah Vaughan had been selected as the Conservative Group nominees.
12. If the nominated appointments are agreed by the Panel, as recommended, Table 3 demonstrates that the Membership of the Panel for the 2022/23 Municipal year, is politically proportionate for the purposes of the balanced appointment objective.

|   | Con | Lib Dem | Lab | Other | Vacant |
|---|-----|---------|-----|-------|--------|
| Proportional appointment (18 seats):            | 10  | 5       | 2   | 1     |        |
| Confirmed and proposed appointments (18 seats): | 10  | 5       | 2   | 1     |        |

*Table 3*

**REQUIRED LEGAL INFORMATION:**

**Significant Links**

| <b>Links to previous Member decisions:</b>  |             |
|---|-------------|
| <u>Title</u>  | <u>Date</u> |
| Minutes of the meeting of the Hampshire Police and Crime Panel<br><a href="https://democracy.hants.gov.uk/ieListDocuments.aspx?CId=185&amp;MId=10072&amp;Ver=4">https://democracy.hants.gov.uk/ieListDocuments.aspx?CId=185&amp;MId=10072&amp;Ver=4</a>                       | 8 July 2022 |
| <b>Direct links to specific legislation or Government Directives</b>  |             |
| <u>Title</u>  | <u>Date</u> |
| Police Reform and Social Responsibility Act 2011<br><a href="https://www.legislation.gov.uk/ukpga/2011/13/contents/enacted">https://www.legislation.gov.uk/ukpga/2011/13/contents/enacted</a>   |             |
| The Police and Crime Panels (Nominations, Appointments and Notifications) Regulations 2012<br><a href="http://www.legislation.gov.uk/uksi/2012/1433/pdfs/uksi_20121433_en.pdf">http://www.legislation.gov.uk/uksi/2012/1433/pdfs/uksi_20121433_en.pdf</a>                     |             |
| Rules of Procedure of the Hampshire Police and Crime Panel<br><a href="http://documents.hants.gov.uk/partnerships/hampshire-pcp/PoliceandCrimePanelRulesofProcedure.pdf">http://documents.hants.gov.uk/partnerships/hampshire-pcp/PoliceandCrimePanelRulesofProcedure.pdf</a> |             |

| <b>Section 100 D - Local Government Act 1972 - background documents</b>   |                 |
|---|-----------------|
| <p>The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)</p> |                 |
| <u>Document</u>   | <u>Location</u> |
| None  |                 |

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## HAMPSHIRE POLICE AND CRIME PANEL

### Report

|                         |   |
|-------------------------|---|
| <b>Date considered:</b> | 21 October 2022                               |
| <b>Title:</b>           | Police and Crime Commissioner – Annual Report |
| <b>Contact:</b>         | Office of the Police and Crime Commissioner   |

#### **Purpose of this report**

1. The purpose of this paper is to receive the Police and Crime Commissioners Draft Annual Report 2022.

#### **Recommendations**

2. That the Panel receives the draft Annual Report of the Police and Crime Commissioner for Hampshire, reviews the document, and makes any report or recommendation to the Commissioner, in line with Section 28(4) of the Police Reform and Social Responsibility Act.

**REQUIRED LEGAL INFORMATION:**

**Significant Links**

| <b>Links to previous Member decisions:</b> |             |
|--|-------------|
| <u>Title</u>                               | <u>Date</u> |
|  |             |

| <b>Direct links to specific legislation or Government Directives</b> |             |
|--|-------------|
| <u>Title</u>   | <u>Date</u> |
|  |             |

**Section 100 D - Local Government Act 1972 - background documents**

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

| <u>Document</u> | <u>Location</u> |
|-----------------|-----------------|
|-----------------|-----------------|

D O N N A J O N E S

# POLICE & CRIME COMMISSIONER


H A M P S H I R E & I S L E O F W I G H T





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- 02** Budget
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- 04** Performance against the Police and Crime Plan
-  **Annexes**



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**Donna Jones**

# **POLICE AND CRIME COMMISSIONER**

HAMPSHIRE AND THE ISLE OF WIGHT



# INTRODUCTION AND FOREWORD 01

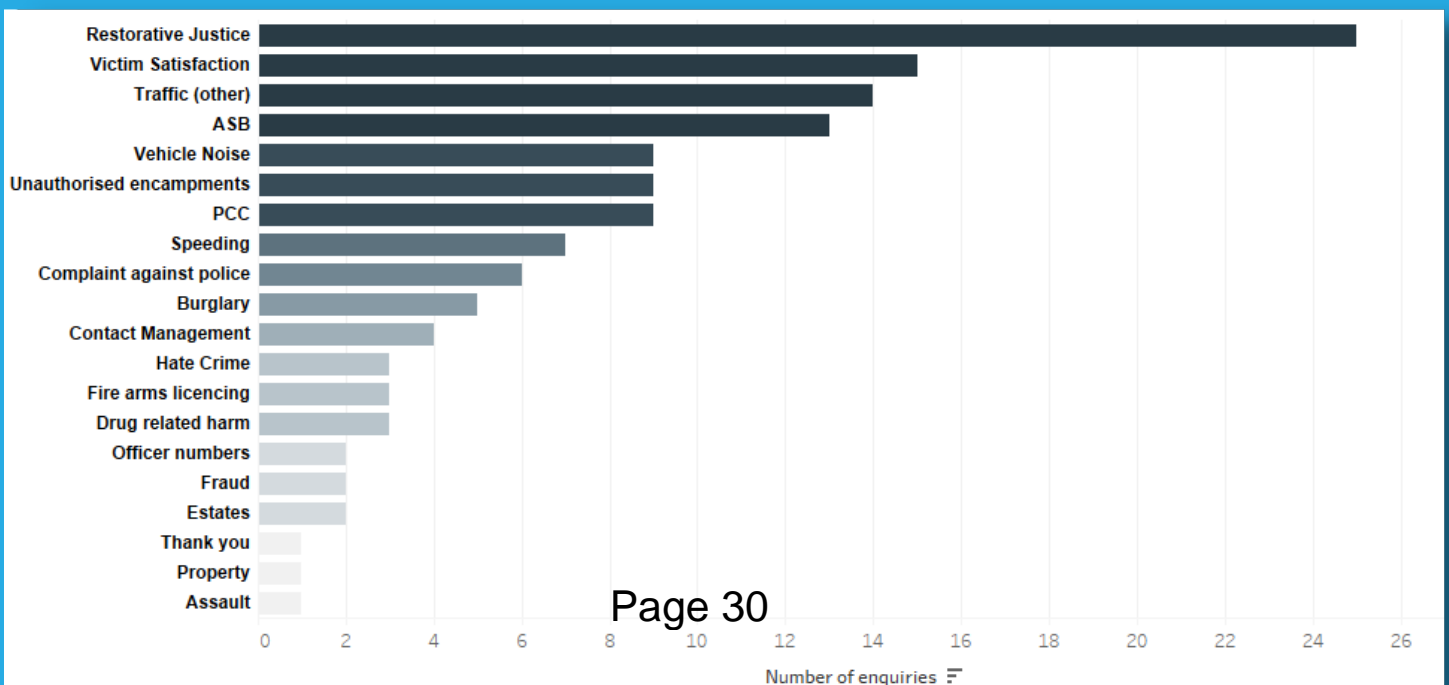
## Introduction

The Police and Crime Commissioner (PCC) has a legal requirement to produce and publish an annual report. The annual report informs the public, partners and stakeholders about the Commissioner's achievements over the last year and provides a snapshot of the progress made in delivering strategic objectives, including those set out in the Police and Crime Plan. This annual report focuses on the period from May 2021 until September 2022. Future reports will cover a 12 month period.

Specifically, the annual report provides a financial update on income received and funding allocated to Hampshire and Isle of Wight Constabulary and the Police and Crime Commissioner's Office. It offers an insight into the fantastic work and activities carried out by the Commissioner and her team to ensure the successful delivery of the Police and Crime Plan priorities. The report includes an overview of grants that have been issued along with a range of commissioned services to support victims and those impacted by crime and work with perpetrators of crime to prevent offending.

## Casework

Since April 2021 up until September 2022, the PCC received and responded to nearly 1700 pieces of casework from residents across Hampshire and the Isle of Wight. The below graph shows the variety of areas that the public have raised and want addressing:



# Foreword

Since my election as your Police and Crime Commissioner in May 2021, I have been working tirelessly to deliver on my vision to make Hampshire and the Isle of Wight two of the safest places to live, work and visit. It is a huge privilege to represent over two million people across two of the most beautiful counties in the country.

I made a pledge to the people of the Isle of Wight that I would do everything I could to affect the legal change required to reflect the Isle of Wight in the name of the police force. I'm pleased to confirm that in my first year as your Police and Crime Commissioner I have been able to deliver on this pledge. There will be no rebranding exercise. The new name will be phased in as uniforms, cars and other assets are due for replacement.

Over the last year I have attended more than 100 parish council, town council and Neighbourhood Watch meetings. I have met thousands of people and carried out surgery appointments. I have asked my staff to increase the range of engagement opportunities with all communities, partners and the public to ensure I am connected with local people on policing and crime matters. I would like to thank you for your contribution and feedback. Your valued input has enabled me to gain an even better insight into the issues that affect you the most. With your support and feedback, I will continue to hold the Chief Constable to account for performance of the force. Your concerns are my priorities.

I am half way through my current term as Police and Crime Commissioner. I am proud of the progress we have made over the last 18 months in delivering the priorities set out in the Police and Crime Plan (2021-2024). You have unequivocally told me that you want to see more police on the streets. With more than 500 new officers recruited to date, I am delighted to confirm that we are on track to exceed our target to recruit 600 new officers by 2023. More police means more detection and prevention of crime in your neighbourhood.

This annual report will provide you with an insight into the work my team and I have carried out locally and nationally to bring about positive policing changes. In addition to the work I undertake locally, I have two national portfolios. The first is being the Association of Police and Crime Commissioners (APCC) national lead for Victims, which includes Violence Against Women and Girls (VAWG). The second is Serious and Organised Crime (SOC). Through my national portfolios I work closely with the national policing lead for VAWG, Assistant Chief Constable (ACC) Maggie Blyth and the Ministry of Justice (MoJ).

This has involved supporting the MoJ in the pre-drafting of the new Victims Bill and the landmark Domestic Abuse Act 2021. I have sat on the national Operation Soteria Board, a board chaired by the Safeguarding Minister, for the last 16 months and I have attended the majority of National Policing Boards chaired by the Home Secretary to discuss VAWG improvements. Through the SOC portfolio I work closely with the National Crime Agency (NCA) and the Home Office SOC team. I attend the national Regional Organised Crime Unit (ROCU) meetings and hold Chief Constables to account through their ROCUs in the

delivery of policing services to prevent and detect Serious and Organised Crime (SOC) across England and Wales. In addition to my two national portfolios, I regularly contribute towards consultations and policy debates and continually challenge the status quo to get a better deal for everyone I represent.

Efficient and effective policing is at the forefront of my mind including how I run my own Office. Over the last few years, the number of staff at the Office of the Police and Crime Commissioner has grown. Earlier this year, I carried out a review and restructure to ensure better value for

money. Although change often comes with its challenges, it was important that I did the right thing and reduced the size and cost of my staffing to bring it back in line with public and partnership expectations. This has resulted in significant annual savings that can be re-invested to improve outcomes and ensure quicker progress is made in delivering the Police and Crime Plan. With opportunities to push for even better value for money through devolution and local government/emergency services mergers; the size and cost of the office will be kept under review to ensure it is fit for purpose and aligns with ongoing statutory responsibilities.

Police funding comes from the Home Office and the police precept component of council tax. In the coming months, I will be consulting with you to seek your views on future council tax increases before setting the 2023/24 Hampshire and Isle of Wight Constabulary budget. I am committed to ensuring the police precept is spent wisely and delivers the best possible value for money.

I have a statutory duty to hold the Chief Constable to account for police complaints. Since I was elected, my office has processed 239 complaint reviews. My office ascertains whether the handling of police complaints were reasonable and proportionate.

A number of improvement and learning recommendations have been made to the police force to bring about a simpler and more customer-focused police complaints system that focuses on resolving issues to the satisfaction of the complainant in a timely fashion. Additionally, my office has assisted hundreds of people handling more than 1000 bits of casework.

Over the last couple of months, the Chief Constable Olivia Pinkney has announced her intention to stand down in the Spring of 2023. I would like to place on record my thanks to Olivia for the service she has given to the people of Hampshire and the Isle of Wight. As your Police and Crime Commissioner, it is my responsibility to appoint a new Chief Constable. I am looking forward to appointing an ambitious and operationally competent leader, who shares my vision and total commitment for safer communities across Hampshire and the Isle of Wight.

October 2022



Donna Jones

Police and Crime Commissioner for Hampshire and the Isle of Wight



# 02 BUDGET





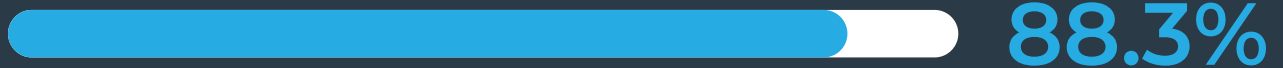
# 2021/22 Financial Performance

The Police and Crime Commissioner (PCC) has strategic control of all income received (Home Office grant and council tax income for policing services across Hampshire and Isle of Wight Constabulary).

This includes the strategic ownership of all police assets, the ongoing liabilities, assets, and revenue reserves. The PCC must determine how the funding is allocated between policing services, crime prevention and intervention work.

For the 21/22 financial year, the overall revenue funding of £386.81m was split between the Office of Police and Crime Commissioner (OPCC) and Hampshire and Isle of Wight Constabulary as follows:

|   |          |       |
|---|----------|-------|
| Hampshire Police and Crime Commissioner | £40.43m  | 11.7% |
| Hampshire Constabulary                  | £346.38m | 88.3% |
| Total                                   | £386.81m |       |



The PCC retains just over £40M to deliver services through her office including owning and managing the police estate; £346.81M is allocated to the Chief Constable to deliver policing services across Hampshire and the Isle of Wight.

The table below shows budgeted and actual net expenditure for 2021/22. The reported outturn position for the group is net expenditure of £381m. The net expenditure position represents an under-spend for the year of £5.8m (1.5% underspend). The Constabulary's underspend of £5.2m is due to delays and difficulties in recruiting and retaining officers, particularly in Investigations Command (Detectives/Police Staff Investigators) and the Contact Management Centre arising from post COVID recovery of regional tourism (airports/cruise market).

The OPCC underspend of £0.6m was driven by higher interest returns on investment balances.



medium-term financial strategy). £2.4m is being drawn down in 2022/23 to fund requests for work that is in progress but will not complete by the year end. The remainder (£0.9m) has been transferred to the inflation reserve to help deal with the inflationary pressures in 2022/23 and beyond.

| Outturn 2021/22                               | Budget<br>£'000  | Actuals<br>£'000 | Variance<br>£'000 |
|---|------------------|------------------|-------------------|
| <b>Funding</b>                                | <b>(386,810)</b> | <b>(386,810)</b> | <b>0</b>          |
| <b>Expenditure owned by the PCC</b>           |                  |                  |                   |
| Office of the PCC                             | 2,822            | 2,818            | (4)               |
| Commissioning                                 | 2,536            | 2,422            | (114)             |
| Estates                                       | 19,312           | 19,307           | (5)               |
| Crime Prevention                              | 125              | 68               | (57)              |
| Capital Financing                             | 3,400            | 3,400            | 0                 |
| Interest on balances                          | (340)            | (767)            | (427)             |
| Contributions to/(from) reserves              | 12,577           | 12,577           | 0                 |
| <b>Net expenditure owned by the PCC</b>       | <b>40,432</b>    | <b>39,825</b>    | <b>(607)</b>      |
| <b>Police Service</b>                         |                  |                  |                   |
| <b>Expenditure:</b>                           |                  |                  |                   |
| Employees                                     | 284,668          | 280,955          | (3,713)           |
| Indirect Employee Costs                       | 5,442            | 7,301            | 1,859             |
| Premises                                      | 1,936            | 1,867            | (69)              |
| Transport                                     | 6,222            | 6,555            | 333               |
| Supplies & Services                           | 21,759           | 19,593           | (2,166)           |
| Third Party Payments                          | 81,142           | 81,391           | 249               |
| Support Services                              | 3,414            | 3,449            | 35                |
| <b>Total Expenditure on Police Services</b>   | <b>404,582</b>   | <b>401,111</b>   | <b>(3,471)</b>    |
| <b>Income:</b>                                |                  |                  |                   |
| External Income (incl Grants & Contributions) | (55,026)         | (56,737)         | (1,711)           |
| Internal Income                               | (3,178)          | (3,194)          | (16)              |
| <b>Total Income on Police Services</b>        | <b>(58,204)</b>  | <b>(59,931)</b>  | <b>(1,727)</b>    |
| <b>Net Expenditure on Police Services</b>     | <b>346,378</b>   | <b>341,180</b>   | <b>(5,199)</b>    |
| <b>Net total expenditure</b>                  | <b>386,810</b>   | <b>381,005</b>   | <b>(5,805)</b>    |
| <b>Net total funding/expenditure</b>          | <b>(0)</b>       | <b>(5,805)</b>   | <b>(5,805)</b>    |

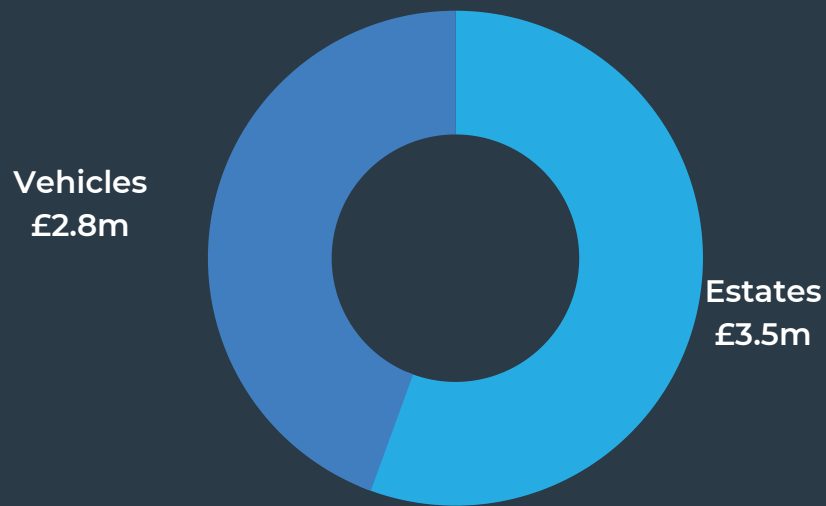
## Capital Expenditure

Capital reserves are spent on maintaining the police estate as well as assets that facilitate operational policing.

The Capital Programme of £17.0m for 2021/22 was approved by the PCC, including costs for the final phase of the Estates Change Programme (ECP). The capital expenditure in 2021/22 totalled £6.3m which is a variance on the budget, due to slippage in the delivery of the estates projects. The capital programme for 2022/23 and beyond has been updated to reflect this. The capital expenditure was funded by capital receipts, capital grants and revenue contributions; no internal or external borrowing was required to fund the capital programme in 2021/22. The categorisation of capital spend is set out below:



## Capital expenditure 2021-22



### Estates

Of the total spend of £3.5m, £1.6m related to the purchase of land at Southampton Police Investigation Centre and the remainder was spent on upgrading and refurbishing police stations, such as Netley and Newport.

### Vehicles

A total of £2.8m was spent on the annual fleet replacement programme. The PCC is currently leading on a project with a view to increase electrification of the vehicle fleet.







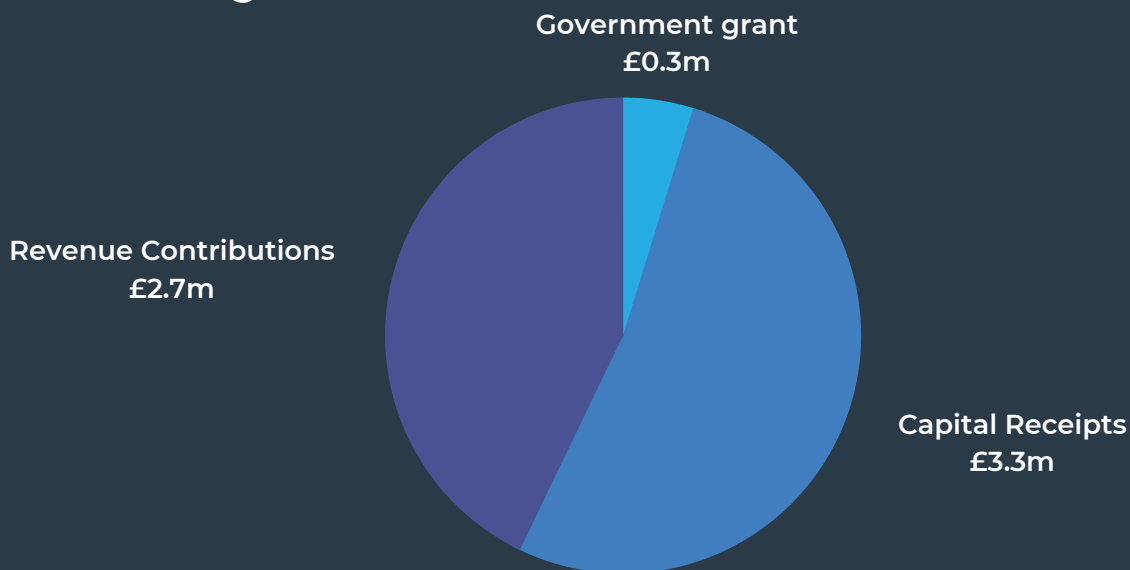
# Capital Funding

Capital investment is funded from three main sources: capital receipts, government grants and revenue contributions. If the capital investment required exceeds the funds available, the PCC can borrow to finance capital investment, providing she can demonstrate she is complying with the Prudential Code of Practice. This requires all borrowing to be: affordable; prudent and sustainable.

There was no requirement to borrow to finance capital investment in 2021/22 and it is anticipated that there will be no need to borrow externally for the three-year capital programme from 2022/23 onwards. The PCC has set aside revenue budget to pay for potential future borrowing should it be required. This revenue is being used as a funding source for the capital programme until such time as borrowing is required.

The capital programme spend of £6.3m was financed as set out below:

## Capital Funding 2021-22



# Capital Investment

The capital investment programme totals £55m over a three-year period commencing 2022/23. There are two main areas of spend: estates and vehicles. The programmed investment will support the vision and strategic priorities within the Police and Crime Plan. The main element of spend relates to estates, with a forecast investment of £48m. The spend is linked to ongoing requirements for the estate modernisation which includes key projects such as: Bitterne Police Station, the Isle of Wight and Southampton Police Investigation Centre.

# Reserves

Revenue reserves are key to the financial strategy of the PCC, ensuring there is resilience to cope with unpredictable financial pressures and long-term financial commitments. Earmarked Reserves are held to manage known financial liabilities and possible risks.

The main elements of the reserve strategy are:

- establish and maintain an appropriate general reserve position over the medium term
- apply a prudent approach to reserves
- create Earmarked Reserves for significant events, change programmes and related costs

As of the 31st March 2022, the total level of useable reserves available to the PCC was £106.8m. The PCC also holds money for ACRO Criminal Records Office (ACRO). ACRO have a reserve of £11.4M as reflected below:

|                                   | £m           |
|-----------------------------------|--------------|
| General Fund Reserve              | 13.2         |
| Earmarked Reserves                | 93.6         |
| <b>Total PCC Useable Reserves</b> | <b>106.8</b> |
| ACRO Reserves                     | 11.4         |
| <b>Total Reserves</b>             | <b>118.2</b> |

## General Reserve

The General Reserve is held to provide a working balance to protect the PCC and the force against unexpected cost pressures. This is particularly critical during uncertain times such as the COVID-19 pandemic and the current inflationary pressures. The balance on the General Reserve at the end of 2021-22 was £13.2m (3.2% of the 2022/23 net revenue budget).





# Earmarked Reserves

We have a number of Earmarked Reserves to meet future investment requirements, replace equipment and meet cost pressures.

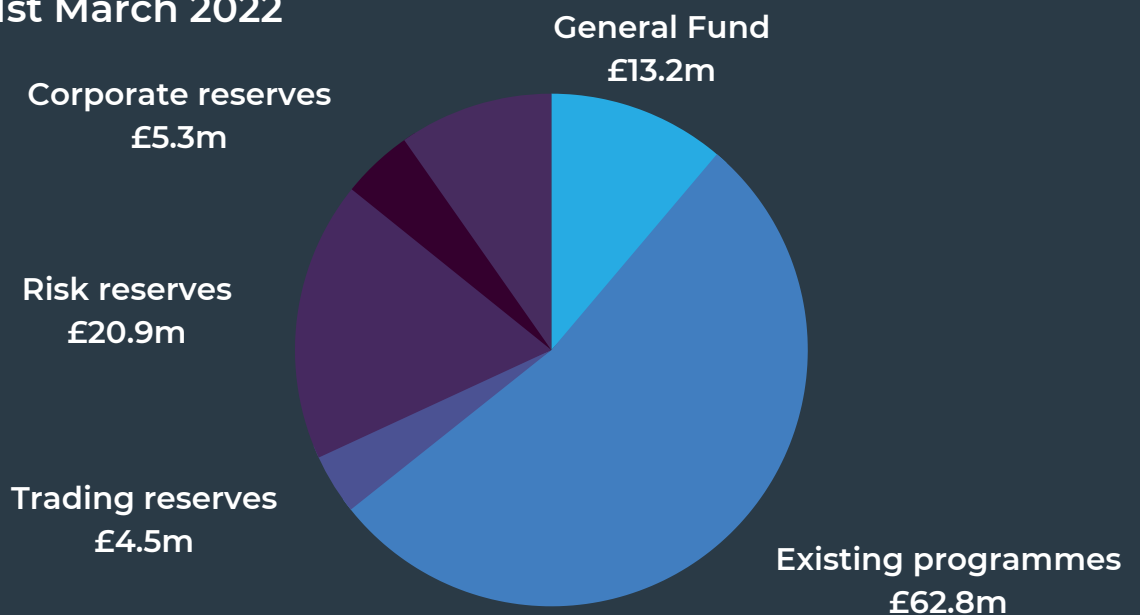
There is £62.8m set aside to deal with existing spend programmes. Included within the reserve is £33.1m for estates (to fund the capital programme as set out above) and £24.5m for IT. This funds refresh programmes for kit such as body worn video, laptops and phones, as well as setting funds aside for the future delivery of the Home Office led Emergency Services Mobile Communications Programme (ESMCP).

£20.9m is set aside in the Risk Reserve. The reserve includes £8.3m for ongoing operations, £6m to help offset and manage future uncertainty of the police grant and £3m to help pay for one-off costs arising from the impact of police pensions changes.

Finally, £11.5m of reserves on behalf on ACRO which is hosted by Hampshire and Isle of Wight Constabulary; these funds are ring-fenced and are available for ACRO use only.

The split of reserves is as set out below:

## Earmarked Reserves as at 31st March 2022





# Future Trends and Risks

The future risks relate to funding uncertainties and cost pressures as below.

## Government Funding

The Police Spending Settlement announced in December 2021 provided Hampshire and the Isle of Wight with the government grant settlement for 2022/23. For later years, whilst the increase in national police grant has been announced, grant allocations at a force level have not been confirmed. This presents a risk for the funding position beyond 2022/23. The OPCC has estimated the grant level, which is included for the remaining years of the settlement period (2023/24 & 2024/25) within the Medium Term Financial Strategy (MTFS). For the final year within the MTFS period (2025/26), there is no announcement on the level of grant available. The risk mitigation includes a prudent estimate of 'flat cash' for Police Grant in 2025/26, i.e. no increase in grant in comparison to 2024/25. To manage the risk of having to estimate the overall level of government grant for the period 2023/24 – 2025/26, a Grant Equalisation reserve is available which can be used to offset and manage any fluctuations in government grant over the medium term.

## Council Tax

In announcing the settlement for the next three year period, the Government have assumed that the total available increase in resource available to PCCs to cover spending such as: pay rises; inflation, and unavoidable growth is predicated on precept rises of £10 in each of the next three years. This presents a risk to the overall funding position, as the assumption of a £10 increase is one subject to a formal decision. The current MTFS is predicated on precept increases of 1.99% for the period 2023/24 – 2025/26. This is felt to be a prudent approach, and leaves flexibility for the PCC to determine the actual precept rise each year.

## Council Tax Collection

Whilst COVID-19 impacted on the collection of council tax, particularly during 2020/21, over the past financial year 2021/22, collection levels have improved. Over the medium term, it is expected to take longer for council tax collection to fully recover, and for the council tax base to grow in line with pre-pandemic trends. The Council Tax Reserve will be used to manage the ongoing impact to the level of precept income.



## Pay Inflation Risk

The MTFS contains provision for annual pay awards for increases in police officer and police staff pay. There is a risk of higher pay awards which would create a further budget gap.

## General Inflation Risk

Inflation is a risk likely to impact the overall budget. There is concern that inflation pressures may not be short term. The 2022/23 budget includes an allowance for general inflation at 4%, although the latest available Consumer Price Index (CPI) figure published in July 2022 shows that inflation is now running at 8.8%. Within the overall inflation position, utilities and fuel inflation is a key risk with costs increasing significantly higher than the headline inflation rate of 8.8%.

However, it would take a sustained and significant increase in inflation beyond the current 4% assumption to create a financial problem that could not be dealt with in year in 2022/23 from reserves. Looking ahead, based on current inflation forecasts, there are likely to be further cost pressures impacting the budget gap in 2023/24 and beyond. Early analysis suggests a £2.8m inflation pressure in 2023/24, and this is likely to be a pressure at least in the short term (potentially the next 2 - 3 years). The PCC has an inflation reserve which can be drawn down to help mitigate and manage, in particular the forecast transitory utilities and fuel inflation pressure.

## Treasury Risk

The PCC has limited exposure to interest rate risk as historic current long-term borrowing is undertaken on a fixed rate. Prudential borrowing would be required if the PCC were to approve significant future investment in support of the key emerging capital issues across the police estate (e.g. Uplift). Provision to support borrowing for areas of potential capital investment has been included within the budget. In addition, specific revenue recurrent funding has been set aside in the 2022/23 budget for investment in the estate, which will reduce the overall level of any borrowing required. On the investment side, the PCC has a very prudent approach to forecasting investment returns and these also represent a small part of the overall funding for the budget. The investment strategy protects capital ahead of yield the majority of which are medium-term investments that have been returning a stable income yield each year.



# 03 STATUTORY DUTIES









# Efficient and Effective Police Force

In order to determine if Hampshire and Isle of Wight Constabulary is efficient and effective, the PCC has collected information from a number of activities throughout the year:

- Externally through inspections made by His Majesty's Inspectorate of Constabulary and Fire and Rescue Services (HMICFRS).
- A recently agreed programme of internal assurance activity (jointly agreed between OPCC and the Constabulary), carried out by the OPCC in consultation with the Constabulary
- OPCC-led assurance activities such as Oversight, Performance and Scrutiny both within the areas of the Police and Crime Plan, collaborative arrangements and direct challenge to the Chief Constable and Chief Officer Group
- An Independent Custody Visitors Scheme

## HMICFRS Results

A Police Effectiveness Efficiency and Legitimacy (PEEL) inspection has taken place throughout the summer of 2022 culminating in November, the results of this will be covered in next year's report. However, throughout the last 16 months there have been thematic inspections in areas such as CDI, child protection, serious youth violence, DA, racial disparity and victim satisfaction.

## Internal Assurance


### Independent Custody Visitors (ICV)

An ICV is a volunteer who visits detained people in custody. Arriving in a custody suite can be a daunting and frightening experience, particularly for those who are not aware of their rights or entitlements.

An ICV's main responsibility is to check on the welfare of a detained person and make sure they are being treated properly while in custody. An ICV ensures that a detainee understands what their rights are under the Police and Criminal Evidence Act (PACE), why they are in custody, that they have access to free legal advice, and that they can contact someone to inform them of their whereabouts.

During 2021/22, the ICVs conducted 205 visits across Hampshire and Isle of Wight custody suites. The Isle of Wight panel conducted 52 visits, including Christmas Day and New Year's Day visits. The remaining 153 visits were carried out across





Hampshire. The number of people who were in detention during ICV visits totalled 1,356, of these, 1,306 were offered an interview.

## Holding the Chief Constable to Account

The PCC has a statutory duty to respond to reports published by HMICFRS. These inspections undertaken by Criminal Justice Services partners, HMICFRS and, in particular, any recommendations or areas for improvement within them. These recommendations are for the Chief Constable to implement and provide the PCC with assurances in response to those recommendations. This is another important mechanism in holding the Chief Constable to account. Each year, HMICFRS consult with PCCs, police forces and partners on the proposed thematic inspection areas for the year ahead. The PCC feeds into this process to ensure local needs are reflected through the national inspection lens and communities are as safe as possible.

## Scrutiny


The PCC has a duty to scrutinise the use of stop and search powers by the Constabulary. The PCC piloted a new Stop and Search Scrutiny Panel that reviews body worn camera footage of stops and searches conducted by police officers. The overarching aim of the scrutiny panel is to provide assurance to the PCC and therefore the public that the use of stop and search powers by police officers is appropriate, ethical and comply with the law.

## Strategic Policing Requirement

The PCC is required to ensure that the Constabulary is able to respond to national threats as set out in the Home Secretary's Strategic Policing Requirement (SPR). These threats are:

- Terrorism
- Serious and Organised Crime
- National Cyber-Security Incident
- Threats to Public Order or to Public Safety
- Civil Emergencies
- Child Sexual Abuse

In compliance of the Strategic Policing Requirement, Hampshire and Isle of Wight Constabulary has adopted the Harm to Hope Drug Strategy, Beating Crime Plan and the Serious and Organised Crime (SOC) Strategy 2018. The SOC strategy is broken down into three themed areas: commodities (e.g. firearms,



things that enable SOC), prosperity (e.g. finance) and vulnerability. Across our region there are three Chief Officers each leading one of these portfolios. The South East Regional Organised Crime Unit (SEROCU), operates across four forces in the South East region supporting and disrupting serious organised crime gangs. Hampshire and Isle of Wight Constabulary works collaboratively with the National Crime Agency and Regional Organised Crime Units. This includes the prevention and detection of county lines and organised immigration crime.

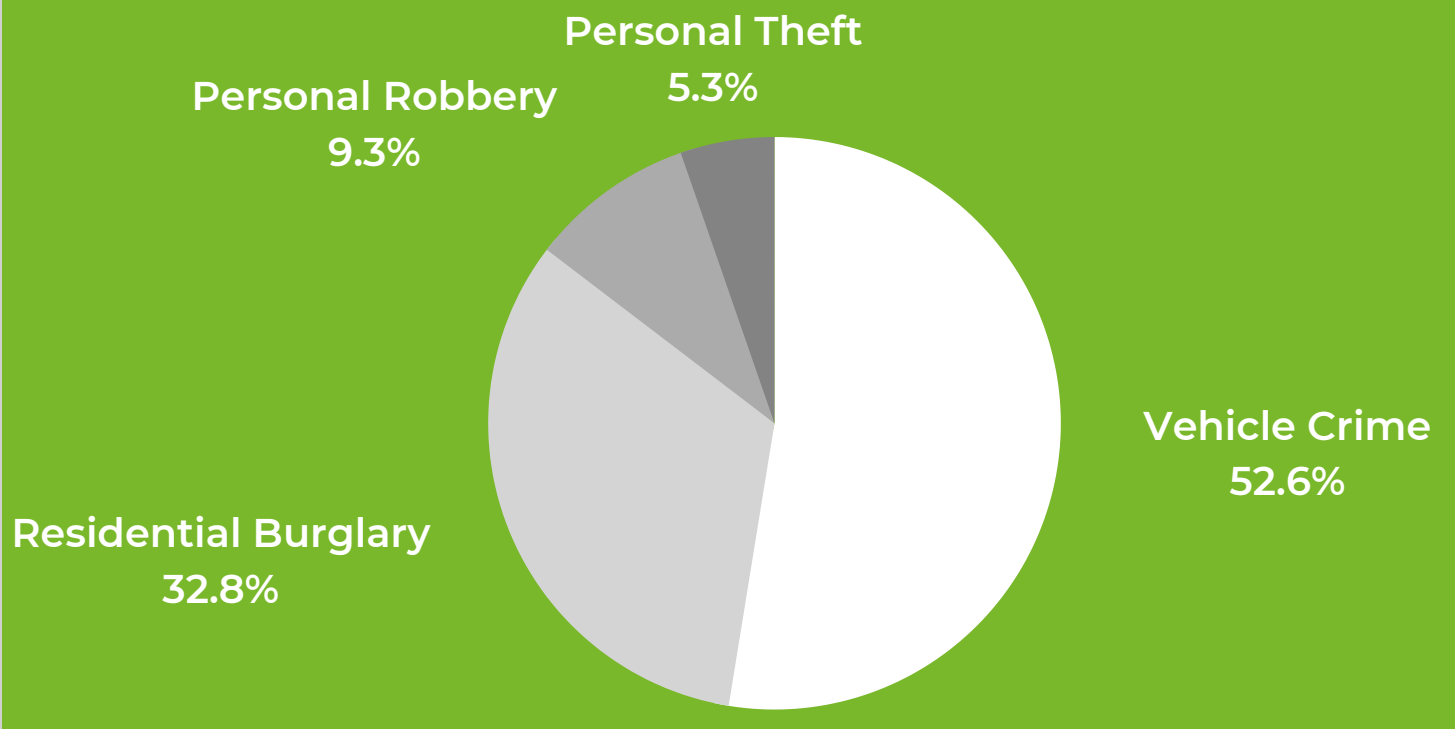
## Partnership Working

The PCC has a statutory duty to work with criminal justice partners and across local government. This commitment is enshrined throughout her Police and Crime Plan. Examples in this reporting period include:

- Coordinating police, local authorities and Government agencies in tackling unauthorised encampments
- Working with police, local authorities and local councillors in chairing and funding solutions to tackle anti-social behaviour (ASB) through the PCC's innovative and 'first for the country' ASB Taskforce
- Challenging Hampshire and Isle of Wight Constabulary and criminal justice partners to ensure a 'child centred' approach is adopted throughout all of the criminal justice system
- Working with appropriate partners and the police to deliver programmes in schools to combat unhealthy behaviours, challenge gender stereotypes, and campaigns focused on student safety
- Reduce business crime by working with the Safer Hampshire Business Partnership
- Chair the Local Criminal Justice Board to ensure that all partners across the criminal justice system are focused on bringing offenders to justice
- Work with partners to share information, including schools and social services, to help protect young people
- Work with local retailers to identify prolific offenders (e.g. drug addicts) and encourage partners to use residential interventions to support rehabilitation

## Neighbourhood crimes

Crimes that take place in local communities, on the roads and in our homes are often the most impactful. Neighbourhood crimes such as burglary and vehicle theft are often not seen as a policing priority, however the PCC has been working to ensure these crimes are investigated accordingly. The public, have fed back that these crimes need to be a policing priority.



## Violence against Women and Girls (VAWG)

The PCC is the joint Association of Police and Crime Commissioners (APCC) national lead for Victims which includes VAWG. The PCC chairs national victim portfolio meetings with other PCCs and senior government officials. As a national victims lead, the PCC works closely with government officials and national partners. This has enabled her to represent the voice of victims and ensure their needs are at the forefront of emerging national policy and legislation. One example is the formulation of the new Victims Bill which the PCC has fed into to help shape. The PCC has shown an effective response to VAWG locally by creating the Hampshire and Isle of Wight VAWG Task Board. This is a model that has been shared as best practice across the country.

The VAWG Task Board works in partnership with a wide range of statutory and non-statutory partners. The statement of intent made it clear that the safety of women and girls against violence and sexual offences is a priority across Hampshire and the Isle of Wight. Partners are committed to reducing harm caused by VAWG. The commitment made by the VAWG Task Board was to ensure that VAWG is given the focus and lens needed to affect significant culture change across the whole criminal justice system, resulting in increased trust and confidence of women and girls.



# Hate Crime

The number of hate crime Third Party Reporting Centres (TPRCs) across Hampshire and on the Isle of Wight have increased from 57 to 70. The majority of TPRCs are located within the community and voluntary sectors and their purpose is to provide a safe space for victims and witnesses of hate crime. TPRCs are places where victims and witnesses can report their hate crimes and be referred (signposted) to further help and support.

To help ensure the long term support for third party reporting centres, the PCC has provided regular (free) training for organisations that wish to set up as new centres or refresher training for existing centres to help ensure all staff have the correct information and processes to run a centre.

Within 2021/22 the PCC commissioned two specific programmes to tackle hate crime and support victims. Southampton Hate Crime Network Co-ordination is focused on bringing affected communities together to support the increase in reporting and reduce the impact of hate crimes at a cost of £21,500.

The PCC awarded £24,700 to Victim Support for a Hate Crime Business Partnership Co-ordinator. This was a new project to build links with public facing employers in Hampshire and on the Isle of Wight. The role is focused on raising the awareness of hate crime, improving reporting and providing support to employees who have been victims.

## Grants and Commissioning

Over £3.8M has been awarded to community safety projects and services throughout 2021/22. These projects support programmes including advocacy, support related to abuse and exploitation, restorative justice, substance misuse services and mental health. A pilot focused on Trauma Informed Practice was undertaken throughout the last 12 months. This included funding Trauma Informed Practitioners (TIPs) patrolling with police officers.

From September 2021 to March 2022 the TIPs observed 323 incidents, reviewed 128 safeguarding forms and 74 pieces of body worn video footage. Due to the success of this pilot there are plans to roll this out across the wider force area.

In partnership, the OPCC was successful in a funding application to the Home Office for Domestic Abuse Perpetrator Programmes (DAPP). In excess of £750,000 was secured for both the 2021/22 and 2022/23 financial years to pilot approaches to domestic abuse perpetrators and young people displaying



abusive behaviours to their families. Partners include, Hampshire and Isle of Wight Constabulary, Portsmouth City Council, the Hampton Trust, Stop Domestic Abuse, Hampshire County Council, Youth Options and Yellow Door. Evaluations of these projects are due in the autumn of 2022.

A new three year contract for Project CARA (Cautioning and Relationship Abuse) which is a domestic abuse intervention for people subject to a conditional out of court disposal started on the 1st April 2021. Hampshire and Isle of Wight Constabulary were the first police force nationally to be given dispensation by the Director of Public Prosecutions (DPP) to pilot CARA as part of a Conditional Caution. The PCC is investing £95,225 per annum until 31st March 2024 for an intervention for both intimate and non-intimate partner violence. This service is delivered in partnership with Hampshire and Isle of Wight Constabulary and the Hampton Trust. In addition the PCC has also invested £50,000 per annum for the provision of a trauma-informed, out of court intervention for women who offend. This contract started on the 1st April 2022 and is also delivered by the Hampton Trust and Hampshire and Isle of Wight Constabulary.

£460,000 Home Office funding was secured to deliver a trauma informed training programme. This included training more than 2000 frontline professionals in Adverse Childhood Experiences (ACEs)/trauma, hosting the 'Life Journey of Trauma' Conference, producing a video showcasing Trauma Informed Policing, and piloting Trauma Informed Practitioners (TIPs).

Counselling was commissioned by the Violent Reduction Unit (VRU) to provide mentoring for young people in Basingstoke, which is an area identified as having higher crime levels in the Strategic Needs Assessment (SNA). Portsmouth VRU funded additional support for their targeted Early Help and Prevention Team. Two funded posts specialised in supporting the 'Team Around the Worker' model, providing a substance use specialist and a parenting specialist.

Portsmouth VRU also continues to fund Trusted Adult Workers (TAWs) to provide 1-2-1 interventions for young people at risk of offending. The TAW role is to support young people to build resilience and reduce the impact of ACEs on poor health and social outcomes. Portsmouth VRU funds one Full Time Equivalent (FTE) Family Support Worker to support a multi-agency team at the Harbour School (e.g. CAMHS/speech and language therapists) to support the most vulnerable young people with Social, Emotional and Mental Health (SEMH) needs.

Please see Annexes for an overview of grants awarded and services commissioned.





# 04 PERFORMANCE AGAINST THE POLICE AND CRIME PLAN



# 600 MORE POLICE OFFICERS BY 2023

Increasing the number of police officers on our streets has been the PCC's top priority. 600 additional officers represents a 25% uplift in officer numbers. This will therefore make a significant difference in Hampshire and on the Isle of Wight, supporting the Government's Police Uplift Programme (PUP).

## PCC Achievements

Of the 20,000 officers pledged nationally, Hampshire and Isle of Wight's allocation of the PUP was an additional 498 officers to be funded by the Home Office. However, when elected as Police and Crime Commissioner in May 2021 the PCC pledged 600 officers resulting in a further 102 officers. The PCC undertook a budget review immediately after being elected to find the income to fund the additional 102 officers. The increase in officers is in addition to those leaving or retiring from service.



# IMPROVE POLICE VISIBILITY - BRINGING POLICING TO YOUR COMMUNITY

The PCC has been working with Hampshire & Isle of Wight Constabulary to improve police visibility by bringing neighbourhood policing to your community. By seeing more police officers, not only will communities be better able to share information with them, it will help to make people feel safer.

This will help to deliver a greater community-focused policing service, with buildings and police officers more accessible in the heart of local communities. During the focus groups held in September 2021 in relation to the development of the Police and Crime Plan, the OPCC heard from residents that:

"People may be more likely to report a crime if they know local police officers and feel they are part of the community"

- Focus group September 2021

Improved visibility goes far beyond the traditional 'bobby on the beat,' it is about community, both face to face and online. The PCC hears from local residents that they want the opportunity to share local intelligence, they want the opportunity to discuss local neighbourhood and community issues in an open forum, and they want to hear what is happening on their door step.

For the PCC, this priority has its place in the foundation of policing, community policing and policing local neighbourhoods. It is important to the PCC that the public feel their local police are accessible and present. The officer uplift means communities are beginning to see the start of those now independent officers out on the streets, and with more coming out of their initial training, the PCC is confident that visible police will be seen by the majority, not the few.

## PCC Achievements

The PCC has restructured the Estates team to ensure that as the programme to recruit more officers continues, they have a better focus on ensuring that police are working from the right locations. Some examples include:

- Bitterne Road West – The first of the new Response and Patrol (R&P) hubs was opened in April 2021, this was a significant piece of work bringing R&P officers back to the east of the city of Southampton
- Fire Service Engagement – The Estates team has been working closely with our Fire and Rescue colleagues. Together, Hampshire and Isle of Wight Fire and Rescue Service and the OPCC are delivering joint fire and police stations in Cosham and Redbridge and working on plans for a new 'Blue Light Hub' on the Isle of Wight.







## Business Crime

In the run up to Christmas, the PCC supported the national campaign 'ShopKind,' a campaign that aimed to recognise and tackle violence and abuse against shop workers. The objectives of the campaign were to encourage and promote positive behaviour in shops, acknowledge the important role of shop workers and highlight the scale and impact of violence and abuse against retail staff.

The PCC also met with representatives of the business community regularly either through her Safer Hampshire Business Partnership or individually, to listen to and address business concerns.





# TACKLE ANTI-SOCIAL BEHAVIOUR

Anti-social behaviour (ASB) can have a real impact on people's lives and can in some cases lead to crime. The impact that the pandemic and subsequent lockdowns in 2020/21 had on public behaviours has to be acknowledged as contributing to the reduction in both crime and incident levels. Whilst many incidents of ASB are not criminal, the PCC is committed to tackling ASB and has been working with key partners, including local authorities and community safety partnerships, to solve as many issues as possible.

When the PCC consulted with the public to develop her Police and Crime Plan she heard from many residents who felt ASB was often overlooked and only seen as a minor incident. The PCC recognises that ASB can have a significant impact on an individual's quality of life. Through her focus groups she heard from communities who saw little or no police action following numerous ASB reports. It is this narrative that drove the PCC to set up the ASB taskforce, tasking Hampshire and Isle of Wight Constabulary and partners to better support residents.

The PCC established a £200,000 fund for the ASB taskforce to support the Police and Local Authorities which is the first in the country and recognised as a good practice model by national bodies for Policing and Police & Crime Commissioners.

## PCC Achievements

An ASB taskforce has been established, which the PCC chairs and coordinates. This monthly taskforce discusses referrals and sets actions including partnership activity and awarding funding. There are many examples where the support of the taskforce has led to the successful reduction of ASB within communities. Examples include:

- Funding four sessions of ASB Community Trigger training for Community Safety Partnerships, Councils, Health and Police. The training is designed to ensure statutory partners fulfil their duty in dealing with ASB.
- Funding specialist vehicles to give police the tools needed to respond and deal with ASB, such as unmarked off-road motorbikes.
- Through the upcoming Restorative Justice tender, the PCC has placed a greater emphasis on the victims of ASB, for example raising awareness of the service and referrals from Neighbourhood Policing Teams (NPTs) and Community Safety Partnerships (CSPs). This also links into Hampshire and Isle of Wight Constabulary ASB officers who support housing options in various schemes for young people.



The PCC has invested in many new projects and commissioned services to reduce ASB. Some of the current ones include:

- Y Services Safer Spaces Fareham
- Youth Options Southampton Detached
- Motiv8 Gosport Targeted Youth Support
- Trinity Winchester encouraging behaviour change
- Aspire Ryde – Aspire 2B Active
- Motiv8 Havant Targeted Youth Support
- Motiv8 Portsmouth Targeted Youth Support
- Pompey in the Community – Create your future
- Revive Newport – Newport Youth Café and outreach youth work
- The Kings Arms Aspire
- Winchester Street Reach – Targeted outreach youth work
- South Wight Area Youth Partnership – Ventnor and Beyond
- Saints Foundation – Saints4Sport
- Community Action Isle of Wight – Sandown and Lake Youth Work
- Portsmouth City Council There 4 Youth
- Hampshire Cricket Board Sixes

The Violence Reduction Unit (VRU) funded two St Giles Trust workers with lived experience who formed trusted relationships and offered mentoring to young people at the highest levels of exploitation risk. Hampshire County Council Children's Social Care also supported the project to cover the Basingstoke, Hart & Rushmoor areas. The model of change is around pro-social education and mentoring to end negative peer relationships and engaging in risk taking behaviours. It also raised awareness to some young people of how they may be drawn into anti-social behaviour and other dangerous/risky behaviours by others. This project was considered by partners to play a key role in the success of the Basingstoke street gang injunction and associated wrap around support.





# Hampshire & IOW: OPCC Safer Streets and ASB

## Safer Streets Fund (Round One) 2020/21: Southampton (Bargate Ward)

As part of the first Safer Streets Fund round, the PCC's office successfully applied for and received funding (£550k) from the Home Office to deliver a project in the Bargate Ward of Southampton.

Four locations across the ward were identified, including a large park in the centre of Southampton where crime prevention initiatives could be delivered and embedded.

Though the primary focus of the first Safer Streets round (SSR1) was to tackle and reduce the number of acquisitive crimes. The effect of the measures delivered by the project resulted in secondary benefits including an impact on the number of incidents of ASB recorded within the ward.

Across the four locations, the following interventions were successfully delivered: an expansion in the number of CCTV cameras within the ward, new lighting and improvement of existing lighting columns, the introduction of new automated gates, new fencing and updating of existing fencing, new barriers on either sides of a subway and the demolition of an old building to improve sight lines.

The introduction of these crime prevention measures has had a positive impact on behaviour, reducing crime and ASB levels within the ward, as well as improving feelings of safety.

The table below shows the number of incidents of ASB recorded by Hampshire and Isle of Wight Constabulary over a three-year period, 2019/20 – 2021/22. Year 1 shows the total number of ASB incidents recorded before the crime prevention interventions were introduced (our baseline). Year 2 shows the impact on ASB levels as the interventions were being introduced. Year 3 shows the impact after the project delivery had completed in March 2021. Police recorded incidents of ASB reduced by more than 45% across the ward over a three year period.

| Bargate Ward     | Total ASB Incidents |
|------------------|---------------------|
| 2019/20 (year 1) | 1745                |
| 2020/21 (year 2) | 1013                |
| 2021/22 (year 3) | 947                 |
| + / - change     | 798                 |
| % + / - change   | 45.7                |



The PCC's office has received further Safer Streets funding in subsequent rounds and these projects are highlighted below.

Many similar initiatives that were delivered under Safer Streets Fund (One) have already been delivered in other areas or are being planned to be delivered, however it is too early to evidence the exact impact of these. The interventions listed below form part of a wider package of crime prevention measures, some of which have not been listed as they do not directly influence levels of ASB, such as alarms and locks for garages.

**Safer Streets Fund (Two) 2021/22: Portsmouth (Charles Dickens Ward)**

Planned interventions: Re-purposing of space from criminal to social activity, introduction of LED lighting, bin sheds, spring-loaded gates, replacing graffiti with a community arts project, removal of a wall to increase sight lines, introduction of K- barriers to slow down motor bikes/scooters, the removal of overgrown bushes and introduction of grow boxes.

**Safer Streets Fund (Two) 2021/22: Basingstoke (Eastrop and town centre wards)**

Planned interventions: Improved CCTV and lighting, introduction of lockable garages and the removal of bushes and vegetation.

**Safer Streets Fund (Three) 2021/22: Portsmouth and the Isle of Wight**

Planned interventions: Art installations, increased CCTV, upgraded lighting and removal of graffiti.

**Safer Streets Fund (Three) 2021/22: Southampton**

Planned interventions: Increased CCTV and lighting.

**Safer Street Fund (Four) 2022/23 & 2023/24: Portsmouth/IOW/ Fareham/Gosport and Havant**

Planned interventions, in the process of being delivered: CCTV, upgraded lighting, removal of graffiti, repurposing of space, community art installations, cutting back bushes and vegetation.

**Safer Street Fund (Four) 2022/23 & 2023/24: Southampton**

Planned interventions, in the process of being delivered: dedicated ASB police officer, youth diversionary activities, focussed preventative work, dedicated resources (e.g. youth workers) during peak ASB periods and detached youth work.



# ZERO TOLERANCE APPROACH ON KNIFE CRIME

The PCC remains committed to tackling knife crime and supporting the police in a zero-tolerance approach with the increased use of stop and search powers. The PCC is also piloting the Home Office funded Violence Reduction Units (VRU). Early intervention and prevention are at the heart of VRUs, focused on stopping young people from committing serious violence, developing resilience, supporting positive alternatives and offering timely and effective interventions.

## PCC Achievements

Following an inspection in the Autumn of 2021 the PCC worked with Hampshire and Isle of Wight Constabulary to redesign the VRU throughout the spring of 2022. This has resulted in the VRU moving from a 'hub and spoke' model to a centralised model. In addition, the Grip Funding allocated by the Home Office of £660,000 per year will be spent on 10 dedicated PCs with support from a sergeant and an inspector working within the OPCC and covering the hotspot areas across the two counties. The new model goes live from the 1st October 2022.

A&E 'Navigators' have been jointly commissioned with health partners in the main hospitals to work in locations across the pan Hampshire area. The contract was awarded to No Limits. No Limits Navigators support vulnerable young people in A&E and also in the community where necessary. Young people and those involved in organised crime attend A&E for multiple reasons including serious violence offences (stab wounds), self-harm, mental health, anxiety, domestic abuse and other health conditions.

The St Giles Trust were commissioned by the VRU to deliver workshops in schools to raise awareness of the dangers of knife crime. The police knife crime lead attends VRU meetings to share data regarding knife crime, and upcoming police operations. The VRU led the 342 Offender's Project which looked at the lives of 342 offenders of knife crime using data held on the police system. 75% were victims of crime prior to committing their first serious offence.

Of those the average age when they became a victim of crime was just 14 years old. 68% were living in homes with domestic abuse (DA), 40% had a history of mental health problems and 62% had a history of alcohol or drug abuse. Y-Services -Knife Crime Awareness workshops were funded by the VRU for young people in the most deprived areas in Havant & Gosport and Fareham

The PCC remains focused on reducing the number of young people committing crime by preventing young people from taking drugs, carrying knives, and joining urban street gangs. Interventions need to start early supported by parents in the first years of a child's life and throughout their time in the education system.

## PCC Achievements

The PCC has awarded Youth Offending Teams (YOTs) with three year funding from April 2022 to focus specifically on early intervention and prevention to prevent youth offending and first time entrants into the criminal justice system (CJS). This has been aided by working alongside the police, probation, and charities to prevent youth reoffending and first time entry into the CJS. A good example of this is the VRU Director's membership of the four YOT Management Boards.

Hampshire and Isle of Wight Constabulary in partnership with the YOTs have adopted Outcome 22 which seeks to divert young people from entering the CJS. This was introduced on 1st November 2021 as a new disposal option to resolve criminal cases involving child offenders. This takes the form of a deferred prosecution. This was agreed following extensive consultation with the four Hampshire & Isle of Wight YOT partnerships, informed by national best practice on 'point of arrest diversion,' and subject matter experts such as the Centre for Justice Innovation.

The police have a Child Centred Policing (CCP) strategy and delivery plan which has an ambition to improve the quality of policing for children and young people by acknowledging their difference, recognising their vulnerabilities and meeting their needs.

The CCP strategy was launched in March 2021 and focuses on the voice of the child, how to treat children accordingly and treating every interaction is an opportunity.

There are approximately 220 CCP champions across the force from a range of ranks. The CCP champions have regular Continued Professional Development (CPD) on a variety of topics from internal and external experts. Topics have included victim blaming language, and understanding the Child Abuse and Internet Teams.





The PCC has funded the following from the Safer Community Fund from 1st July 2022:

- Hampton Trust Linx (link between risk taking and ACEs)
- Hampton Trust children and YP ISVA
- No Limits Early Help for vulnerable young people
- No Limits Bright Beginnings for vulnerable young parents 17 to 24
- Catch 22 Substance Misuse Practitioner Willow Team
- Bear Face Theatre Creating Change for vulnerable women
- One Small Thing – Positive Lives Better Future Hope Street
- Vivid Housing Trauma Informed Support
- Southampton IDVA Service Young Person Male Engagement Worker
- Yellow Brick Road Legacy Project
- Stop Domestic Abuse Harmful Cultural Practices – FGM
- Stop Domestic Abuse Project TEAR (Teenage Exploitation and Abusive Relationships)
- Hampton Trust Caring Dads Programme







# YOUTH COMMISSION

The Youth Commission connect with 1000s of young people each year through the Big Conversation and interacting with Youth Councils and charities such as the Princes Trust.

The OPCC has supported:

- The Youth Commission - Serious Violence, Exploitation and Hate Crime, hearing from 2,042 young people in their Big Conversation consultation
- More than 1000 hours of volunteering, attended 51 meetings with partners, ran 20 workshops and had a stall at 20 events
- A 'Peace Project' was piloted in Basingstoke, bringing together young people at risk of being involved in knife crime. An artist commissioned by the OPCC and Hampshire Cultural Trust created a sculpture that explored personal reflections of knife crime and focused on positive messages to inspire other young people
- The voices of members and their peers being heard by the Violence Reduction Unit, HIPS Child Exploitation Board, supporting the PCC's aim of ensuring there are support services for children and young people who are victims of abuse and exploitation
- The launch of a new Strategic Youth Independent Advisory Group (YIAG), with 22 young people recruited and more than 200 hours volunteered by members annually
- Engaging with 276 young people, asking their views on the police response to VAWG, drugs, young people and the police. These findings have been presented to the Force Legitimacy Board
- The Commission in supporting the Independent Office for Police Conduct (IOPC) consultation on police engagement with young people
- Members of the Youth Commission and YIAG attending the Eastern Police Investigation Centre and Portsmouth Universities mock court during Hate Crime Awareness Week (HCAW) to see a hate crime from reporting to the case being heard in court. The Crown Prosecution Service (CPS) and Hampshire and Isle of Wight Constabulary took the members through the reporting, investigation and preparation processes, enabling them to understand the journey through the legal system
- The Cyber Ambassador scheme which advocates PCC's pledge to reduce vulnerability of local children and young people when online. By September 2022, a total of 105 primary schools, 56 secondary schools and colleges, two SEND schools and the Portsmouth South and Southampton Police Cadets Unit were signed up as part of the scheme

# Cyber Ambassadors

The OPCC has delivered training sessions to:



10 new primary schools.



13 new secondary schools.



23 schools have received refresher training.

A total of 98 primary schools and 56 secondary schools and colleges were signed up as part of the scheme as of April 2022.



Primary



Secondary

In secondary schools and colleges, there is overwhelmingly positive feedback on the content and delivery of the training with 86% of students agreeing that the training delivered was informative, interesting or engaging.



# 101 CALLS - MORE CUSTOMER FOCUSED POLICE CALL-HANDLING

Long call wait times, repetitive messages, no feedback, and a perceived lack of action are some of the comments the PCC has received about the 101 service. Over the last year, work has been done to make it easier for people to report crime, recognising that investing in technology and increasing the number of contact management staff will make it easier for people to access policing services.

## PCC Achievements

It's essential that the public have confidence in the 101 and online reporting system. In holding the Chief Constable to account, the PCC has allocated adequate resources to speed up the recruitment in Contact Management Centres (CMCs). The force has introduced the 'Good Sam' platform that allows members of the public to live stream video straight through to a call handler whilst a crime is in progress. This helps to identify the location of victims and witnesses and speeds up the deployment of resources. Recording of incidents helps support further in the capturing of evidence.

Exploratory work has started considering the best solution to provide feedback to those who report crimes. A large percentage of calls are made every year by members of the public who are seeking feedback on crimes reported. By reducing this call demand to the 101 service, Hampshire and Isle of Wight Constabulary will be able to respond to 101 calls quicker.

Work will commence shortly on an overhaul of the online crime reporting function via the Hampshire and Isle of Wight Constabulary website, as well as introducing a new police app for reporting crime.



# CRACK DOWN ON UNAUTHORISED ENCAMPMENTS

In response to extensive public consultation, 2022 saw the implementation of the new Police, Crime, Sentencing and Courts (PCSC) Act. This created a new criminal offence of residing with a vehicle on land without permission.

Over the past few months the PCC has ensured that Hampshire and Isle of Wight Constabulary has a robust plan for dealing with unauthorised encampments. The PCC is helping to reduce the impact by encouraging a co-ordinated response, not only by the police but also local councils, partners and the courts.

## PCC Achievements

- The PCC set up and led on local authority, police and partners meetings to understand the local challenges encountered with unauthorised encampments
- The PCC fed into the Home Office following the new legislation around unauthorised encampments in the PCSC Act and the implications for local authorities
- Encouraged local authorities to establish sites that are at risk of unauthorised encampments and how these might be 'target hardened'
- Worked with Hampshire and Isle of Wight Constabulary to re-establish Operation Quebec; A consistent policing approach to dealing with unauthorised encampments
- Challenged and supported Hampshire and Isle of Wight Constabulary to ensure a swift and proportionate response is deployed to reports



# IMPROVED OUTCOMES FOR VICTIMS

Victims of crime need to have confidence and trust in the criminal justice system. There are too many cases where victims are being let down, especially those who have been victims of the most horrific crimes, including rape, domestic and sexual abuse, and sexual violence.

Ensuring support is available from the first point of contact with the police, through to resolution including the court process, is vital.

The term 'violence against women and girls' (VAWG) refers to acts of violence or abuse that we know disproportionately affect women and girls. Crimes and behaviour covered by this term include rape and other sexual offences, domestic abuse, stalking, 'honour-based' abuse (including female genital mutilation forced marriage, and 'honour' killings), as well as many others, including offences committed online. The term 'violence against women and girls' is used throughout this report, but this refers to all victims of any of these offences.

## PCC Achievements

As chair of the VAWG Task Board, the PCC has developed a number of project teams to tackle these heinous crimes. Back in April 2022 the OPCC launched a consultation with the public and practitioners to get a better understanding of VAWG in Hampshire and on the Isle of Wight. The OPCC received a total of 2,340 responses for phase 1 of the development of a problem profile, the 'what do we and don't we know' in relation to VAWG in the public space. Alarming, 46% of female participants had experienced groping and 36% had been victims of indecent exposure. 67.7% of participants did not report a VAWG related incident to the police, this has to change. As the APCC Joint Victims Lead role, and chair of the LCJB here in Hampshire, the PCC established that it was vital that VAWG victims felt supported in reporting any crime to the police.

The PCC has incorporated oversight and scrutiny of the national CJS Delivery Data Dashboard through the Local Criminal Justice Board (LCJB), prioritising rape performance locally, working collaboratively with criminal justice partners to identify areas to improve outcomes for victims. The PCC has supported the Ministry of Justice's further 'deep dive' assessment of practices in Hampshire and on the Isle of Wight, to provide them with insight into higher performing areas to share good practice.







A new integrated domestic abuse contract in Portsmouth started on the 1st July 2021. The PCC is working in partnership with Portsmouth City Council to enable an integrated response and improved access to vital services for victims of domestic abuse across the city and to deliver innovative behaviour change work with perpetrators. This includes investing £162,650 per annum for at least the next three years, with an option to extend for a further three years. Our delivery partner is local provider, Stop Domestic Abuse.

On the 1st July 2022, a new domestic abuse and sexual crime contract started in Southampton. In partnership with Southampton City Council, the new integrated contract will further improve support for victims across the Southampton area investing £146,000 per annum. The PCC was proud to attend the opening of the new Southampton domestic abuse refuge on the 30th June 2022 with the Mayor of Southampton.

## Victim satisfaction

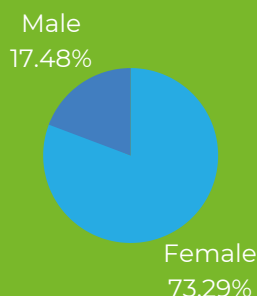
Feedback from victims of crime is key; it allows the force to better understand where they need to target their efforts in terms of ensuring that victims of crime are left feeling heard and kept informed throughout their journey through the criminal justice process. Victims of Domestic Abuse are given the opportunity to share their views and experiences of the policing response and the investigation into their report of DA. Since April 2021, 645 individuals shared their thoughts and on average, satisfaction for victims of DA sits at 85.3%.

## Victim profile

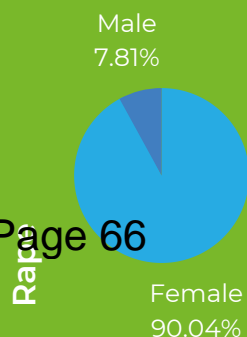
Between April 2021 and September 2022 Hampshire Constabulary recorded a total of 261,846 crimes. We see that just under 41% of victims are female. There are some stark differences in the crimes that females are more likely to be a victim of compared to males, further highlighting the need to tackle violence against women and girls. For example, we can see that between April 2021 and September 2022 females are more likely to be victims of sexual offences, whereas males are more likely to be victims of robbery.

The targeted work tackling violence against women and girls and the work of our violence reduction unit is essential, the reports to police evidence this need and we continue to break down the barriers to reporting to ensure that all victims of crime feel they can come forward.

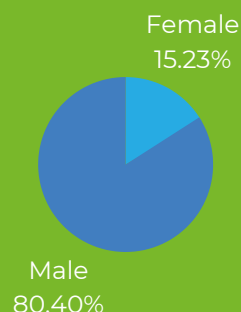
Sexual Offences



Page 66



Personal Robbery

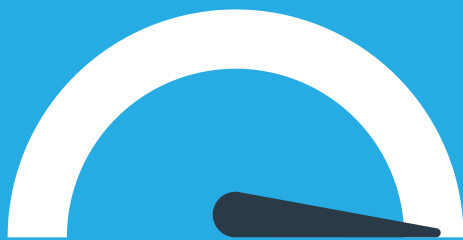




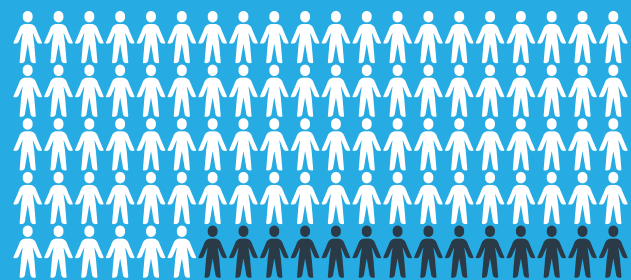
# RESTORATIVE JUSTICE

Referrals to the Restorative Justice Service delivered by Restorative Solutions increased by 64% this financial year (192 to 315). The number of Restorative Justice facilitations increased from 132 in 2020/21 to 278 in 2021/22 (111% increase), evidencing that awareness of and demand for the service is increasing. There was a 41% increase in the number of mediations undertaken for low-level neighbourhood dispute cases.

Victim and offender engagement rates are high following receipt of a referral. In 2021/22, 83% of victims agreed to engage in a Restorative Justice process following a meeting with a trained Restorative Justice Facilitator. Of the cases where a victim agreed to engage in Restorative Justice, the service managed to establish contact with 89% of offenders. 94% of those contacted agreed to an initial meeting with the facilitator and of those, 99% agreed to take part in the process.



100% of the victims who participated in a Restorative Justice process in 2021/22 were satisfied with the service they received.



Of the offenders who engaged in a Restorative Justice process in 2020/21, following a 12 month re-offending check, 86% had not re-offended.

The high levels of victim satisfaction and low re-offending rates are why the PCC has recently approved a further decision notice for a new Restorative Justice Service to be commissioned from 1st April 2023.

# A VOICE FOR RURAL COMMUNITIES

Rural communities are more frequently becoming victims of serious and organised crime. These often include machine thefts, hare coursing - which leads to illegal gambling - poaching, trespassing, and fly-tipping. This is costing farmers and landowners hundreds of thousands of pounds per year. The PCC continues to be a voice for those in rural communities ensuring that the police are taking the appropriate action.

## PCC Achievements

The PCC has consulted with the New Forest District Council (NFDC), the Official Verderer, National Farmers Union (NFU) and County Land Owners Association (CLA), to gain an in-depth understanding of the policing challenges in the rural district and community concerns.

During the PCC 'COPS' (Commissioner's Oversight of Policing Services) session questions were asked around fire arms licensing, reporting rural crime via 101 and theft of plant and machinery.

£38,400 of funding was provided for a rural crime analyst post. This has enabled the pulling together of a force wide picture with bespoke district level responses to crime trends which link into the rural strategy. This has enabled Hampshire and Isle of Wight Constabulary to produce a profile(s) on rural crime trends.

An investment of £677,000 has been made for Hampshire and Isle of Wight Constabulary to buy average speed cameras for the A32 and A272 within the Meon Valley which are two of the most problematic roads for excessive vehicle noise and speeding in Hampshire. This is delivering on a commitment the PCC made on the lead up to the PCC elections.

## Barn Meets

Rural Barn meets offer business owners, farmers and land owners the opportunity to discuss rural matters with members of Hampshire Country Watch Team and the local District Commander. Over the summer period there have been multiple rural crime barn meets that OPCC staff have attended. Topics discussed included theft of quad bikes, hare coursing, drone usage and issues with reporting rural crime into 101.







## Rural Shows

OPCC staff joined officers from Country Watch at both the Isle of Wight Agricultural Show and the New Forest Show and engaged with 131 local residents about rural crime.

## Rural Crime Fighter of the Year Award

Stuart Hill, underkeeper on the Broadlands Estate in Romsey, won the Police and Crime Commissioner Rural Crime Fighter of the Year Award. The award was presented to him by Flick Drummond MP for the Meon Valley, during an awards ceremony hosted by the Police and Crime Commissioner.



D O N N A J O N E S

**POLICE & CRIME  
COMMISSIONER**

H A M P S H I R E & I S L E O F W I G H T

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**ANNUAL REPORT - 2022**

## HAMPSHIRE POLICE AND CRIME PANEL

### Report

|                         |  |
|-------------------------|--|
| <b>Date considered:</b> | 21 October 2022  |
| <b>Title:</b>           | Police and Crime Commissioner – Police and Crime Plan Performance and Delivery |
| <b>Contact:</b>         | Office of the Police and Crime Commissioner                                    |

#### **Purpose of this report**

1. The purpose of this paper is to present an update against Performance and Delivery of the Police and Crime Plan.

#### **Recommendations**

2. That the update on the performance and delivery of the Police and Crime Plan is noted.

**REQUIRED LEGAL INFORMATION:**

**Significant Links**

| <b>Links to previous Member decisions:</b> |             |
|--|-------------|
| <u>Title</u>                               | <u>Date</u> |
|  |             |

| <b>Direct links to specific legislation or Government Directives</b> |             |
|--|-------------|
| <u>Title</u>   | <u>Date</u> |
|  |             |

**Section 100 D - Local Government Act 1972 - background documents**

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

| <u>Document</u> | <u>Location</u> |
|-----------------|-----------------|
|-----------------|-----------------|

D O N N A J O N E S

**MORE POLICE**  
**SAFER STREETS**

H A M P S H I R E & I S L E O F W I G H T

---

Police and Crime Panel: 21<sup>st</sup> October 2022

Donna Jones – Police & Crime Commissioner

# 600 more police officers

- Support and challenge the CC to ensure the police uplift recruitment programme is delivered.
- Enable new police officers to focus on delivering policing in local communities
- Commission preventative support programmes to reduce crime
- Encourage and monitor use of OOCN in HC
- Develop volunteer groups across HLOW to support policing
- Work closely with volunteer groups such as Neighbourhood Watch, Community Speedwatch and Hampshire Constabulary Special Constables to make the police more informed in Hampshire and the Isle of Wight

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600 MORE POLICE OFFICERS BY 2023

600 additional officers represents a 25% uplift in officer numbers. This will therefore make a significant difference in HLOW

Total officers who have joined as a part of uplift here in HLOW so far

498



*I commit to increase police visibility to make residents and local communities feel safer*



DONNA JONES

**MORE POLICE  
SAFER STREETS**

HAMPSHIRE & ISLE OF WIGHT

MORE POLICE SAFER STREETS

# 600 more police officers

- Of the 20,000 police officers pledged as a part of the officer uplift, Hampshire and Isle of Wight Constabulary were allocated **498**
- This officer uplift is in addition to any other officers retiring/leaving the force.
- By March 2023 we are expected to have **637** in total join the force as a part of the uplift – over achieving my target of 600
- Of the 500 new recruits who've joined (Oct 2022), 60% male and 40% female

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600 MORE POLICE OFFICERS BY 2023

57% of new recruits are male  
44% of new recruits are under 26yrs  
90% of new recruits are White British



*I commit to increase police visibility to make residents and local communities feel safer*

DONNA JONES

**MORE POLICE  
SAFER STREETS**

HAMPSHIRE & ISLE OF WIGHT

MORE POLICE SAFER STREETS

# Better outcomes for victims



- Be a national voice for victims ensuring their needs are at the heart of policing policy and Criminal Justice processes
- Ensure victims have the support services they need, including support for victims of domestic abuse, sexual crime, modern slavery, stalking, and harassment
- Make full use of the HO Safer Streets Fund to invest in preventative measures to help women and girls feel safer in our local communities
- Working with appropriate partners and the police to deliver programmes in schools to combat unhealthy behaviours, challenge gender stereotypes, and campaigns focused on student safety
- Ensure that all victims are given the opportunity to benefit from Restorative Justice

£4,987,785.00

Total grant funding

|   |               |
|---|---------------|
| Equality and Inclusion                  | £45,000.00    |
| Hidden Harm                             | £88,000.00    |
| Crime Prevention                        | £119,930.00   |
| Reducing Reoffending                    | £380,850.00   |
| Preventing Youth Crime and Exploitation | £2,051,722.00 |
| Violence Against Women and Girls        | £2,236,644.00 |

£3,154,634.51

Total contract funding

|                               |             |
|-------------------------------|-------------|
| Hate Crime                    | £11,250.00  |
| Domestic Abuse & Sexual Crime | £145,000.00 |
| Restorative Practices         | £375,000.00 |
| Sexual Crime                  | £445,105.00 |
| Domestic Abuse                | £754,375.00 |
| Supporting Victims            | £850,000.00 |

*I commit to:*

*Better outcomes for victims of crime*

*More offenders brought to justice with effective rehabilitation*

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MORE POLICE SAFER STREETS

DONNA JONES

**MORE POLICE SAFER STREETS**

HAMPSHIRE & ISLE OF WIGHT



# Better outcomes for victims

## Effective & Efficient Policing

- Overall satisfaction for victims so far in 2022 sits at 52.1%
- Overall satisfaction for DA victims so far in 2022 sits at 82.9%
- 2,684 victim responses to the victim satisfaction survey in 2022 so far
- 123 victim responses to the DA victim satisfaction survey in 2022 so far

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## IMPROVED OUTCOMES FOR VICTIMS

### Overall rating

|                            |        |
|----------------------------|--------|
| I am very satisfied        | 56.35% |
| I am somewhat satisfied    | 24.08% |
| I am somewhat dissatisfied | 10.63% |
| I am very dissatisfied     | 8.94%  |

### Overall rating

|                            |        |
|----------------------------|--------|
| I am very satisfied        | 3.64%  |
| I am somewhat satisfied    | 12.50% |
| I am somewhat dissatisfied | 24.31% |
| I am very dissatisfied     | 59.55% |

Where victims felt they were not kept informed we see a direct correlation with low overall satisfaction

### Kept informed

|                   |        |
|-------------------|--------|
| Strongly agree    | 25.22% |
| Agree             | 23.51% |
| Disagree          | 16.39% |
| Strongly disagree | 21.46% |
| Unknown           | 13.41% |

### Kept informed

|                   |        |
|-------------------|--------|
| Strongly agree    | 25.22% |
| Agree             | 23.51% |
| Disagree          | 16.39% |
| Strongly disagree | 21.46% |
| Unknown           | 13.41% |

*I commit to:*

*Better outcomes for victims of crime*

*More offenders brought to justice with effective rehabilitation*

DONNA JONES

**MORE POLICE SAFER STREETS**

HAMPSHIRE & ISLE OF WIGHT

MORE POLICE SAFER STREETS

# Tackling ASB

- Set up and lead an action focused ASB Taskforce

ASB Taskforce has been established, Chaired by the PCC. This monthly taskforce discusses referrals and sets actions including partnership activity and awarding funding

- Work with housing providers to pilot schemes in hotspot areas with young people to divert them away from ASB

The RJ service will accept referrals for offenders of any age. Young people are mainly progressed via YOTs / RJ offers

- Invest in new projects and commissioned services to reduce ASB

16 projects have received investment to tackle ASB across HIOW

- Explore increased use of Restorative Justice for victims of ASB

Through the upcoming RJ tender there is an opportunity to place greater emphasis on victims of ASB, for example raising awareness of the service and referrals from Neighbourhood Policing Teams and CSPs.



TACKLE ANTI-SOCIAL BEHAVIOUR

£65,639.00

Total grant funding

|                                     |            |
|-------------------------------------|------------|
| Tackling Antisocial Behaviour (ASB) | £65,639.00 |
|-------------------------------------|------------|

|   |            |
|---|------------|
| Transforming the City Centre through enc... | £38,000.00 |
| Aspire 2B Active                            | £20,639.00 |
| Safer Spaces Fareham                        | £7,000.00  |



*I commit to tackle Anti-Social Behaviour by working with local authorities, partners and the police*

DONNA JONES

**MORE POLICE SAFER STREETS**

HAMPSHIRE & ISLE OF WIGHT

MORE POLICE SAFER STREETS

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# Tackling ASB

## Effective & Efficient Policing

- Tackling ASB is not just a policing issue, but one that needs a partnership and community response
- ASB has to be tackled at a local level to ensure the roots of ASB are uncovered and tackled leading to future prevention:
  - From the issues with anti-social use of cars and motor cycles in the Portsdown Hill area and the perennial problem of ASB during summer months at the Portsmouth Hotwalls targeted interventions saw reductions in ASB (21.3% in Portsdown Hill and 6% in Hotwalls)

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TACKLE ANTI-SOCIAL BEHAVIOUR



*I commit to tackle Anti-Social Behaviour by working with local authorities, partners and the police*

DONNA JONES

**MORE POLICE  
SAFER STREETS**

HAMPSHIRE & ISLE OF WIGHT

MORE POLICE SAFER STREETS

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D O N N A J O N E S

**MORE POLICE**  
**SAFER STREETS**

H A M P S H I R E & I S L E O F W I G H T

## HAMPSHIRE POLICE AND CRIME PANEL

### Report

|                         |  |
|-------------------------|--|
| <b>Date considered:</b> | 21 October 2022                              |
| <b>Title:</b>           | Sub-Committee and Working Group Arrangements |
| <b>Contact:</b>         | Democratic Services Officer to the Panel     |

**Tel:** 0370 779 6176

**Email:** hampshire.pcp@hants.gov.uk

### Purpose of this Report

1. The purpose of this paper is to set out the proposed arrangements and membership for a Precept Task and Finish Group to operate under the Hampshire Police and Crime Panel (PCP). Further, this report recommends that the Panel seek nominations for and agree appointment to the current vacancy on the Policy and Performance Working Group.

### Recommendations

2. **That the Panel agrees the introduction of the Precept Task and Finish Group 2023/24, in accordance with the Terms of Reference set out in appendix one of this report.**
3. **That the Panel agree the membership of the Precept Task and Finish Group 2023/24.**
4. **The Panel agree appointment to the vacancy on the Policy and Performance Working Group for the 2022/23 municipal year, as noted at the meeting.**

### Precept Task and Finish Group

5. At its meeting of 8 July 2022, the PCP agreed to introduce a new Policy and Performance Working Group, to encompass the previous three operated working groups; the Finance Working Group, the Police and Crime Plan Working Group and the Equality and Diversity Working Group.
6. Given the specific annual function the Finance Working Group previously undertook in reviewing the draft budget and precept between November and January each year it was agreed, at the meeting on 8 July 2022, that a

separate Task and Finish Group be appointed annually to undertake this activity.

7. A proposed terms of reference for the Task and Finish Group is set out in appendix one of this report.
8. It is proposed that the Task and Finish Group meet a minimum of three times between October 2022 and January 2023, with additional meetings scheduled in advance as required..
9. It is proposed that the Task and Finish Group be formed of up to five members and the Task and Finish Group should, where possible, seek to be a cross party group and include at least one of the PCP's Independent Co-opted Members within its membership.

**Section 100 D - Local Government Act 1972 - background documents**

**The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)**

| <u>Document</u> | <u>Location</u> |
|-----------------|-----------------|
| N/A             | N/A             |



## **PRECEPT TASK AND FINISH GROUP 2023/24**

### **TERMS OF REFERENCE**

#### **1. Role and Purpose of the Group**

The Precept Task and Finish Group is established to support the Police and Crime Panel (PCP) in their statutory responsibility to scrutinise the Police and Crime Commissioner's (PCC) proposed precept for 2023/4.

#### **2. Scope of the Task and Finish Group**

##### *Objectives:*

To review and examine supporting information prepared by the PCC and their office (including the budget and related financial papers), in advance of consideration, by the PCP, of the PCC's proposed precept.

The Task and Finish Group will prepare an update to and draft lines of enquiry for consideration of the full Panel, in advance of their review of the proposed precept. Through this, the Task and Finish Group should seek to support the Panel to enhance its scrutiny of the precept proposed.

Members of the Task and Finish Group will receive update on progress leading up to the precept setting and suggest appropriate information to be presented to the full Panel to enable them to comply with their duty under schedule 5 of the Police Reform and Social Responsibility Act 2011, to deliver effective financial scrutiny of the PCC and reach an informed decision when considering the proposed precept and issuing its report.

##### *Exclusions:*

The Task and Finish Group will focus their scrutiny on matters which relate to the role and duties of the PCC, and not those which specifically regard the operational delivery of Hampshire Constabulary or the responsibility of other statutory bodies.

#### **3. Method**

The Task and Finish Group will meet a minimum of three times between October 2022 and January 2023, with additional meetings scheduled in advance as required. As a Task and Finish Group of the Panel, meetings

will not usually be held in public, and access to information rules for the public will not apply to these meetings.

The Task and Finish Group may call on any member of the PCP to join them as an 'expert' adviser, in order to support the effective discharge of their responsibilities.

Where the Task and Finish Group requires further information in order to enhance the efficiency of their work, such information will be requested.

Additionally, members of the Task and Finish Group or their supporting officers may seek advice from officers of the administrative authority for the PCP, as appropriate.

#### **4. Membership**

Membership for the year is to be determined at the PCP's meeting in October 2022, where members can volunteer for nomination to the Task and Finish Group, with the final membership agreed by the full PCP.

The Task and Finish Group shall be formed of up to five members. All members of the PCP are eligible for membership and the Task and Finish Group should, where possible, seek to be a cross party group and include at least one of the PCP's Independent Co-opted Members within its membership.

The Task and Finish Group may request additional members of the PCP to contribute to the activities of the group as they find advantageous in the course of their considerations. The Task and Finish Group may also invite representatives of the PCC's office or other expert advisers to attend meetings in order to provide advice, but these members will not be full members of the group.

#### **5. Outcomes**

The Task and Finish Group will provide a summary report to the Full Panel at its meeting in January 2023, outlining the groups review of the proposed precept and will present the Panel with drafted lines of enquiry for consideration in their review of the PCC's proposed precept in January 2023.



## HAMPSHIRE POLICE AND CRIME PANEL

### Report

|                     |  |
|---------------------|--|
| <b>Date:</b>        | 21 October 2022                          |
| <b>Title:</b>       | Work Programme                           |
| <b>Report From:</b> | Democratic Services Officer to the Panel |

**Tel:** 0370 779 6176    **Email:** [Hampshire.pcp@hants.gov.uk](mailto:Hampshire.pcp@hants.gov.uk)

#### **Purpose of this Report**

1. The purpose of this report is to set out the work programme for the Panel.

#### **Recommendation**

5. **That the work programme, subject to any recommendations made at the meeting, is agreed.**

#### **Legislative Context**

6. It is for the Panel to determine its number of meetings. It is anticipated that the Panel will require a minimum of four ordinary meetings in public in each municipal year to carry out its functions.
7. In addition to the scheduled ordinary meetings, additional meetings may be called from time to time, in accordance with the Panel's Rules of Procedure (see Rule 1).
8. The Panel may also be required to hold additional meetings should the Commissioner wish to appoint to specific posts within their staff, or should a non-serious complaint be made against the Commissioner which requires the full Panel to consider it.

## REQUIRED LEGAL INFORMATION:

### Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

| <u>Document</u>    | <u>Location</u>   |
|--------------------|---|
| Rules of Procedure | <a href="https://documents.hants.gov.uk/partnerships/hampshire-pcp/PoliceandCrimePanelRulesofProcedure.pdf">https://documents.hants.gov.uk/partnerships/hampshire-pcp/PoliceandCrimePanelRulesofProcedure.pdf</a> |

**WORK PROGRAMME – POLICE AND CRIME PANEL**

**Appendix One**

| Item  | Issue  | Item Lead  | Status and Outcomes                 | 8 July 2022 - AGM | 21 October 2022 | 27 January 2023 | 14 April 2023 |
|---|--|------------|-------------------------------------|-------------------|-----------------|-----------------|---------------|
| <b>Statutory responsibilities and standing business items</b> |  |            |                                     |                   |                 |                 |               |
| <b>Precept</b>  | To consider and make recommendation upon on the PCC's proposed precept                           | <b>PCC</b> | To be considered January 2023       |                   |                 | <b>X</b>        |               |
| <b>Annual Report</b>  | To receive and review the PCC's annual report  | <b>PCC</b> | To be considered October 2022       |                   | <b>X</b>        |                 |               |
| <b>Annual Report</b>  | To provide an overview of the PCPs work for the previous year.                                   | <b>PCP</b> | Annual report considered July 2022  | <b>X</b>          |                 |                 |               |
| <b>PCP Grant Budget</b>                                       | To agree the proposed budget for the next financial year, and to review the previous years spend | <b>PCP</b> | Budget for 2022/23 agreed July 2022 | <b>X</b>          |                 |                 |               |

| Item  | Issue   | Item Lead  | Status and Outcomes                                     | 8 July 2022 - AGM | 21 October 2022 | 27 January 2023 | 14 April 2023 |
|---|---|------------|---|-------------------|-----------------|-----------------|---------------|
| <b>Election of Chairman / Vice Chairman</b> | Election of Chair and Vice Chairman of the PCP for the municipal year                   | <b>PCP</b> | Occurs at each AGM                                      | <b>X</b>          |                 |                 |               |
| <b>Complaints against the PCC</b>           | To review complaint activity annually   | <b>PCP</b> | Occurs at each AGM                                      | <b>X</b>          |                 |                 |               |
| <b>Appointments and Co-option</b>           | To consider how the PCP is meeting the balanced appointment objective in its Membership | <b>PCP</b> | Occurs at each AGM and throughout the year as required. | <b>X</b>          | <b>X</b>        |                 |               |
| <b>Membership of Working Group/s</b>        | To agree composition and membership of the PCP's working groups                         | <b>PCP</b> | Occurs at each AGM and throughout the year if required. | <b>X</b>          | <b>X</b>        |                 |               |

| Item                                  | Issue  | Item Lead  | Status and Outcomes                           | 8 July 2022 - AGM | 21 October 2022 | 27 January 2023 | 14 April 2023 |
|---------------------------------------|--|------------|---|-------------------|-----------------|-----------------|---------------|
| <b>Updates from Working Group</b>     | To receive a verbal update from the Policy and Performance working group   | <b>PCP</b> | Ongoing – update to each meeting of the Panel | <b>X</b>          | <b>X</b>        | <b>X</b>        | <b>X</b>      |
| <b>Police and Crime Plan Delivery</b> |  |            |   |                   |                 |                 |               |
| <b>Police and Crime Plan</b>          | To receive an update from the Police and Crime Commissioner on performance and delivery against the Police and Crime Plan. | <b>PCC</b> | Ongoing – update to each meeting of the Panel | <b>X</b>          | <b>X</b>        | <b>X</b>        | <b>X</b>      |
| <b>More Police</b>                    | To hear an update on progress against the PCCs Police and Crime Plan priority to recruit 600 more police officers by 2023. | <b>PCC</b> | To be heard in October 2022                   |                   | <b>X</b>        |                 |               |

| Item                                 | Issue  | Item Lead  | Status and Outcomes         | 8 July 2022 - AGM | 21 October 2022 | 27 January 2023 | 14 April 2023 |
|--------------------------------------|--|------------|-----------------------------|-------------------|-----------------|-----------------|---------------|
| <b>Anti-Social Behaviour</b>         | To hear an update on progress against the PCCs Police and Crime Plan priority to tackle anti-social behaviour                                    | <b>PCC</b> | To be heard in October 2022 |                   | <b>X</b>        |                 |               |
| <b>Improved Outcomes for Victims</b> | To hear an update on progress against the PCCs Police and Crime Plan priority to improve outcomes for victims                                    | <b>PCC</b> | To be heard in October 2022 |                   | <b>X</b>        |                 |               |
| <b>Youth Engagement</b>              | To hear an update on progress against the PCCs Police and Crime Plan priority to prevent young people from committing crime                      | <b>PCC</b> | To be heard in January 2023 |                   |                 | <b>X</b>        |               |
| <b>Community Crimes that matter</b>  | To hear an update on progress against the PCCs Police and Crime Plan commitment to tackle community crimes that impact on residents' daily lives | <b>PCC</b> | To be heard in April 2023   |                   |                 |                 | <b>X</b>      |

| Item                                      | Issue  | Item Lead      | Status and Outcomes              | 8 July 2022 - AGM | 21 October 2022 | 27 January 2023 | 14 April 2023 |
|---|--|----------------|----------------------------------|-------------------|-----------------|-----------------|---------------|
| <b>Proactive Scrutiny</b>                 |  |                |                                  |                   |                 |                 |               |
| <b>Anti-Social Behaviour</b>              | To revisit the Panel's previous scrutiny recommendations on the topic of Anti-Social Behaviour (January 2016)              | <b>PCP/PCC</b> | To be considered in October 2022 |                   | <b>X</b>        |                 |               |
| <b>Youth Offending</b>                    | To revisit the Panel's previous scrutiny recommendations on the topic of Youth Offending (January 2015)                    | <b>PCP/PCC</b> | To be considered in January 2023 |                   |                 | <b>X</b>        |               |
| <b>Traffic Related Crime and Nuisance</b> | To revisit the Panel's previous scrutiny recommendations on the topic of Traffic Related Crime and Nuisance (October 2017) | <b>PCP/PCC</b> | To be considered in April 2023   |                   |                 | <b>X</b>        |               |

| Item  | Issue  | Item Lead  | Status and Outcomes                    | 8 July 2022 - AGM | 21 October 2022 | 27 January 2023 | 14 April 2023 |
|---|--|------------|--|-------------------|-----------------|-----------------|---------------|
| <b>Effective and Efficient Policing</b>             |  |            |  |                   |                 |                 |               |
| <b>Effective and Efficient Operational Policing</b> | To hear update from the Commissioner regarding how they are supporting the delivery of effective and efficient policing and holding the Chief Constable to account | <b>PCC</b> | Update to each meeting, as appropriate | <b>X</b>          | <b>X</b>        | <b>X</b>        | <b>X</b>      |
| <b>Thematic Updates</b>                             |  |            |  |                   |                 |                 |               |
| <b>Commissioned Services</b>                        | To hear an update on the delivery of the PCC's Commissioning Strategy  | <b>PCC</b> | TBC                                    |                   |                 |                 |               |
| <b>Estates Strategy</b>                             | To hear an update on the delivery of the PCC's Estates Strategy  | <b>PCC</b> | TBC                                    |                   |                 |                 |               |



| Item                          | Issue  | Item Lead  | Status and Outcomes | 8 July 2022 - AGM | 21 October 2022 | 27 January 2023 | 14 April 2023 |
|-------------------------------|--|------------|---------------------|-------------------|-----------------|-----------------|---------------|
| <b>Equality and Diversity</b> | To receive an update from the Commissioner on how, through holding the Chief Constable to account, the Commissioner is supporting Hampshire Constabulary to meet both requirements in relation to Equality and Diversity | <b>PCC</b> | TBC                 |                   |                 |                 |               |
| <b>Public Confidence</b>      | To hear an update from the PCC regarding public confidence and engagement in policing and community safety across Hampshire and the Isle of Wight  | <b>PCC</b> | TBC                 |                   |                 |                 |               |

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